Woodrow Wilson International Center for Scholars Brazil - U.S. Business Council - U.S. Chamber of Commerce

July, 2010

# Challenges for Industrial Policy, Innovation and Competitiveness in Brazil

# Luciano Coutinho





- Brazilian assets & challenges
- Brazilian growth trends and prospects
- The State: managing for the short and for the long term
- The profile of a strategic agency: BNDES
- Summary and implications



# Brazilian assets & challenges



- Growth in check... for some time... New and old poles of growth.
- Negative externalities associated with climate change.
- Fierce competition in markets.
- Rapid pace of technical progress.
- States actively defending national interests.

# Brazil: assets and challenges

- Institutional & political stability
- Sound economic policy
  - Inflation and public debt
  - Reserves
- A complex and diversified economic base
- Infrastructure in need of expansion
- More innovation efforts are needed
- Economic inclusion on the making
- Strengthening formal job creation













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# Brazilian growth trends and prospects

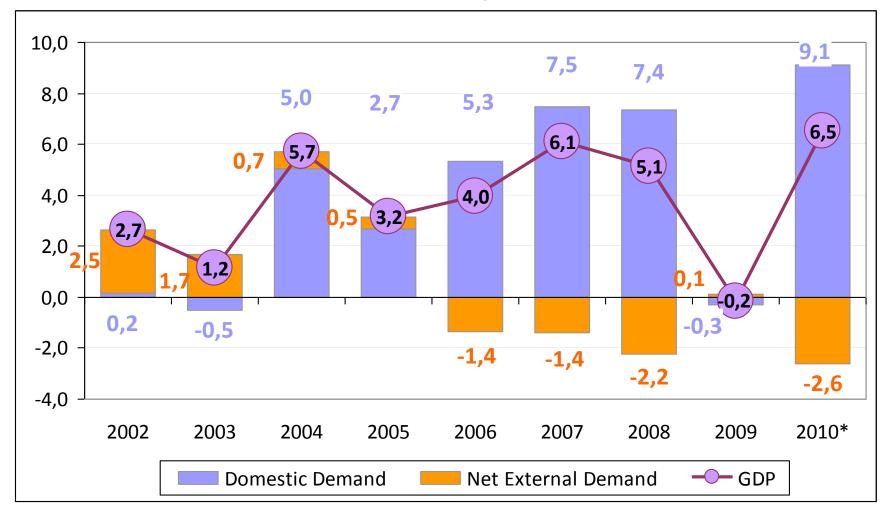
# Domestic market explains 2004-2008 growth cycle and 2010 recovery



#### **Contribution to GDP**

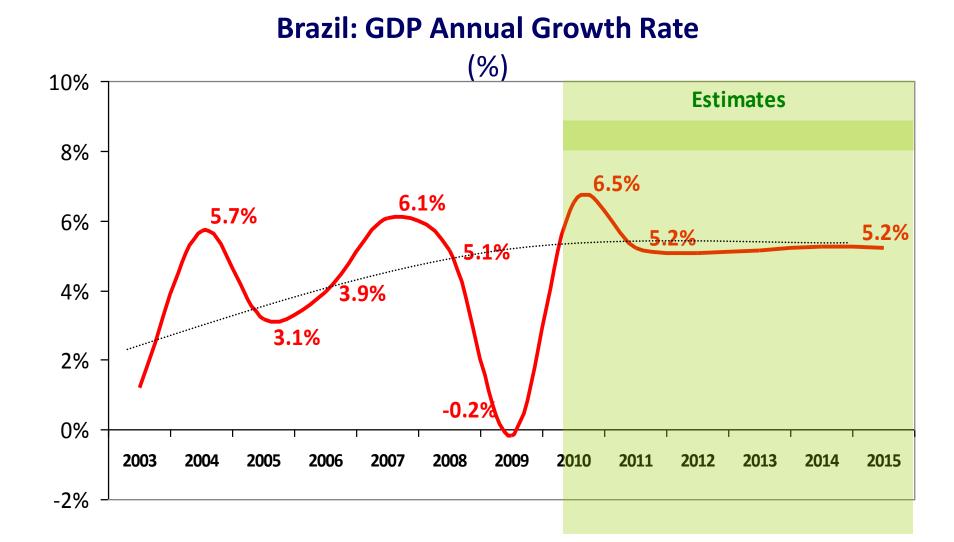
(in percentage points)

\* Forecast



# An average 5% p.a. growth is feasible over the next 5 years...



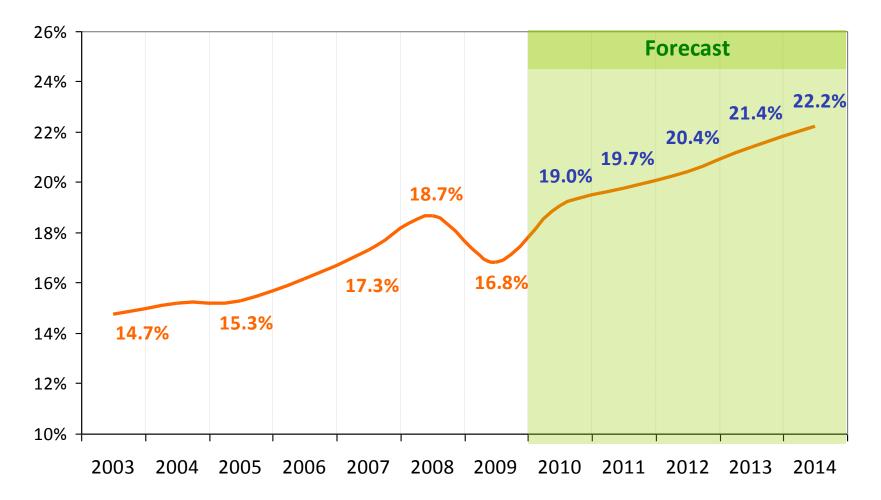


#### Source: IBGE, BNDES

#### ... with investment leading the way...



#### **Investment/GDP (%)**



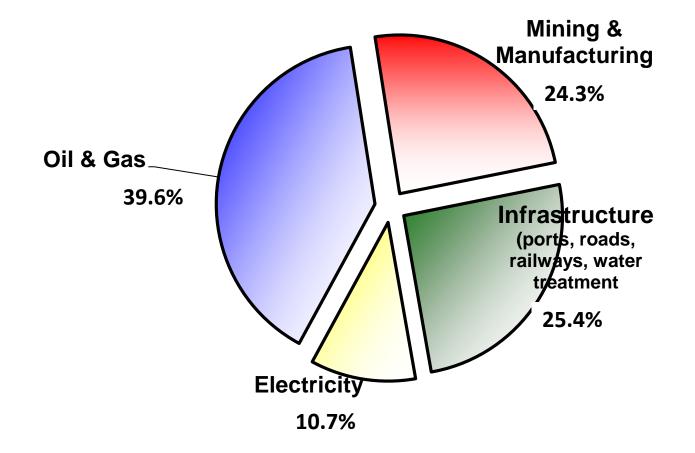
Sectors	US\$ billion		Growth
	2005-8 (observed)	2010-13 (forecast)	Implicit p.a. 2010-13 (%)
Infrastructure	111	172	9.3
Industry	174	305	11.8
Housing	191	258	6.3
Total	476	736	9.1

Based on Corporate Investment Plans from 13 sectors – Last Forecast: April 2010 Sample :

- 10% of GDP
- 52% of Gross Fixed Capital Investment
- 60% of Manufacturing investments; 90% of Infrastructure investments

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#### Petrobras' annual investments: US\$ 45 billion (2010-2014)





# The State:

# managing for the short and for the long term

- The short term. Managing crisis with an eye on keeping growth momentum
  - Strong financial regulation in place and liquidity ensured
  - Effective counter-crisis policies, at low cost (1.2% of GDP)
    - Tax relief on durable goods to maintain household consumption (Incentives have been removed)
    - Credit expansion thanks to State-owned banks
    - Incentives for investment

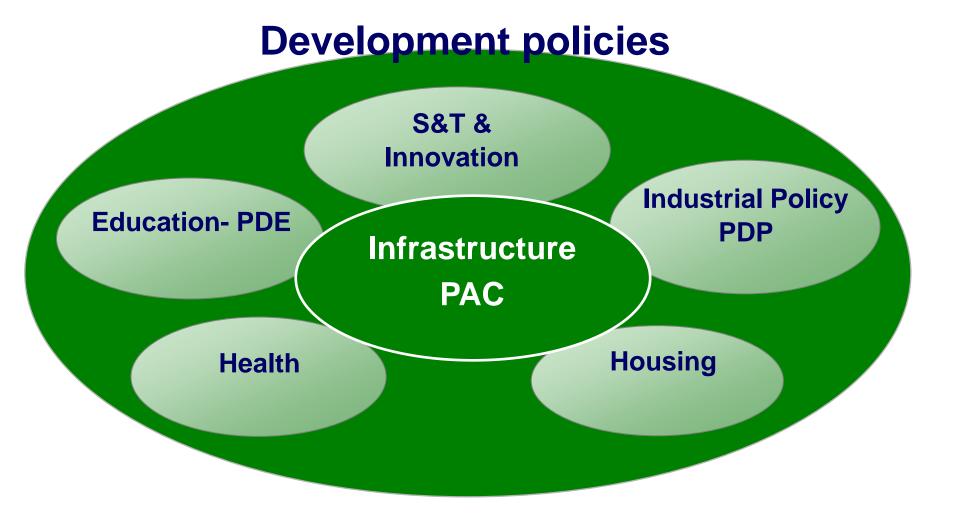




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The challenge: to have them as permanent State policies



#### Planned investments - US\$ billion

	PAC 1	PAC 2	Total
	2007-2010	2011-2014	
Logistics	49.4	52.3	101.7
Energy	151.8	232.8	384.6
Social & Urban development	130.8	194.5	325.3
Total	332.0	479.6	811.6

Effective management by Minister Chief of Staff of the Presidency

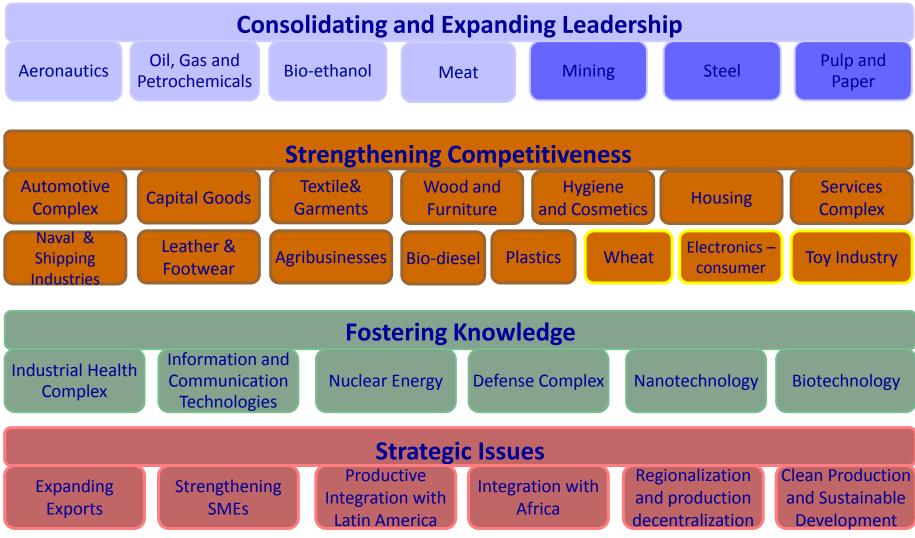
BNDES in PAC 1: 331 projects Financing US\$ 76 bn for US\$ 138 bn of investments (70% → energy)

### Industrial Policy – PDP – launched May 2008 SBNDES

#### **Highlights**

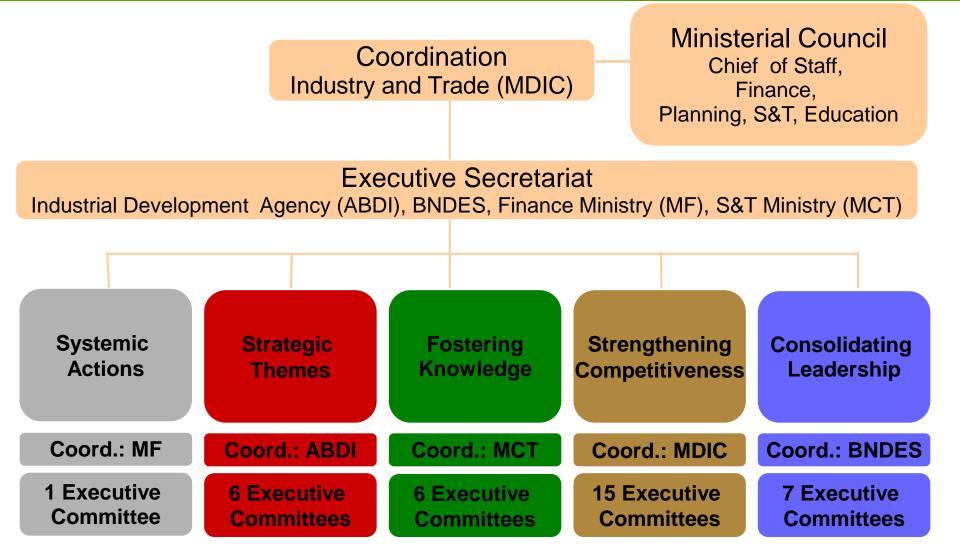
- Political priority: President leadership
- Direct involvement & partnership with relevant actors: Ministry of Industry and Trade, Ministry of Finance, Ministry of S&T, BNDES
- Policy focus: Investment, Innovation, Exports, SMEs.
- Systematic interaction with private sector
- Effectiveness: over 95% of proposed measures are operational

# A complex policy framework for a complex productive structure



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# Governance: hierarchical structure and well defined roles for relevant agencies



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The challenge: coordinating 500 civil servants; over 60 public agencies



# BNDES The profile of a strategic agency

# Scale and scope matters

✓ Main provider of long-term financing in Brazil



- ✓ 100% State-owned company under private law
- ✓ Institutional funding
- ✓ 2,500 employees

#### ✓ Instruments

- Direct operations
- Indirect operations
- MSME (financing & guarantee)



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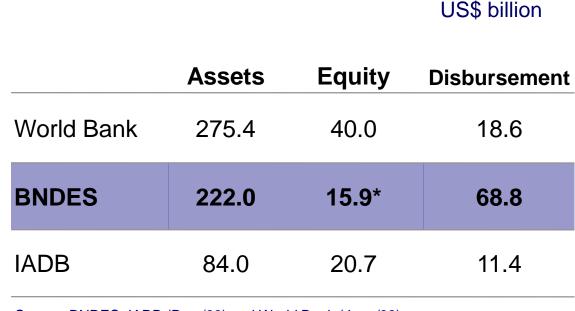
- Exim
- Project finance
- > Equity investments



Grants



**fi** 



**Development Banks** 

Source: BNDES, IADB (Dec./09) and World Bank (June/09).

\* Book value

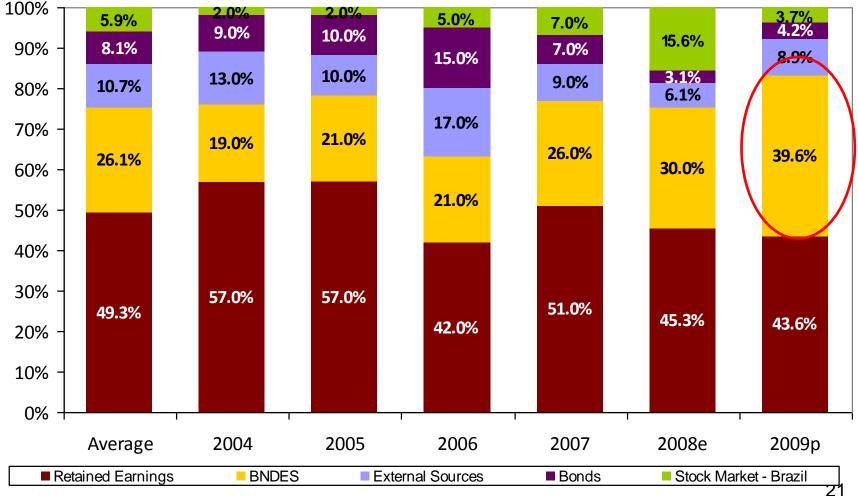
2009 Non-performing Loans: 0.20% of total outstanding debt



### The importance of BNDES' financing

# Financing sources for investments in Manufacturing and Infrastructure (%) (2004-2009)

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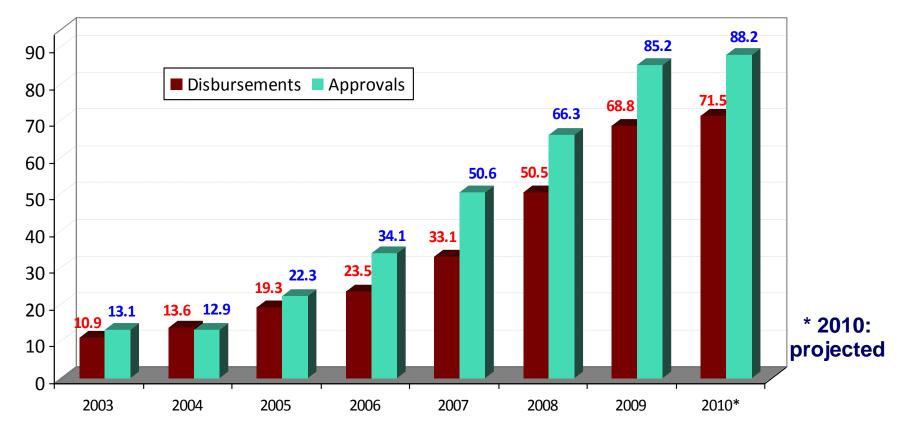


e-estimated p-forecast

# BNDES' performance is associated with Brazil's investment-led growth process



#### Approvals and disbursements U\$ billion



2009: BNDES financed US\$ 46.8 bi for US\$ 93 bi of fixed investments. These generated or maintained 4.5 million jobs (direct/indirect and income effects)



# Summary and implications

✓ Success in facing the international financial crisis

- ✓ Brazil may grow 5% p.a. over the next few years
- ✓ Domestic market will lead growth:
  - Consumption: emerging middle class
  - Investment drivers: oil & gas, renewable energies, agribusinesses, logistics, large scale events (World Cup, Olympic Games), housing

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Coming up: Large number of high-return & low-risk projects

- ✓ **State:** permanent and effective investment policies
- Financing: institutional investors, private banks & capital markets, public institutions
- ✓ **Social:** more and better jobs; quality education
- Infrastructure: more and better projects; more complex finance/guarantee/insurance solutions
- ✓ **Industry:** innovation and competitiveness capabilities

Private sector mobilization and foreign investors are essential!



- Priority for investment, innovation & competitiveness.
  Challenges: clean production; competent labor force; renewable energies; health; urban infrastructure; ICT and its applications (broadband, e-gov, e-learning, etc)
- Development as a permanent State policy. The need to strengthen Intra-State cooperation in Industrial, S&T, Infrastructure and Education policies
- Public-Private interaction: essential for success

Strategic partnership: In a challenging and competitive world, US & Brazil – private and public institutions- must foster and implement project-based cooperation. Woodrow Wilson International Center for Scholars Brazil - U.S. Business Council - U.S. Chamber of Commerce

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# Challenges for Industrial Policy, Innovation and Competitiveness in Brazil

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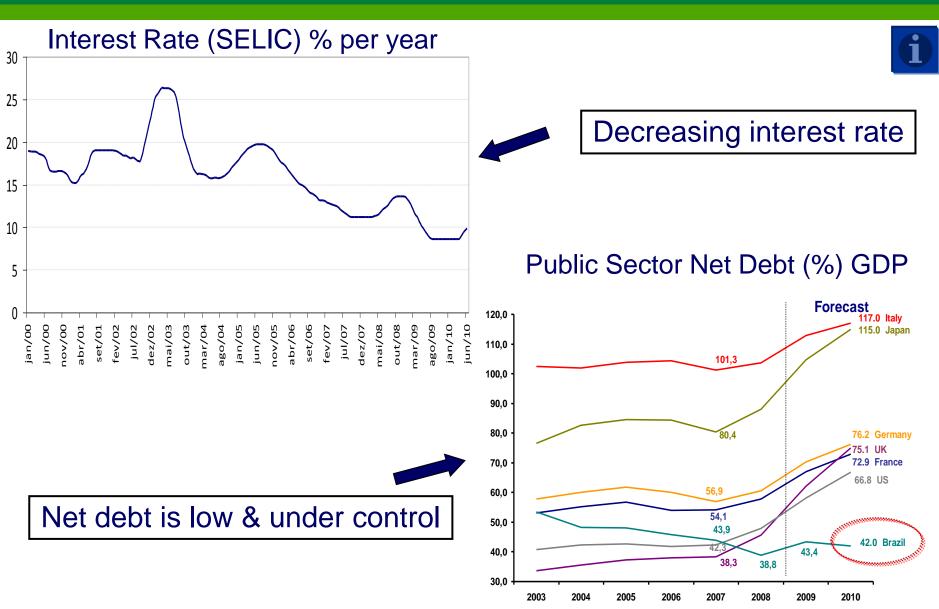
**ANNEX – Tables and Figures** 





# Brazilian assets & challenges

#### Interest Rate and Public Debt

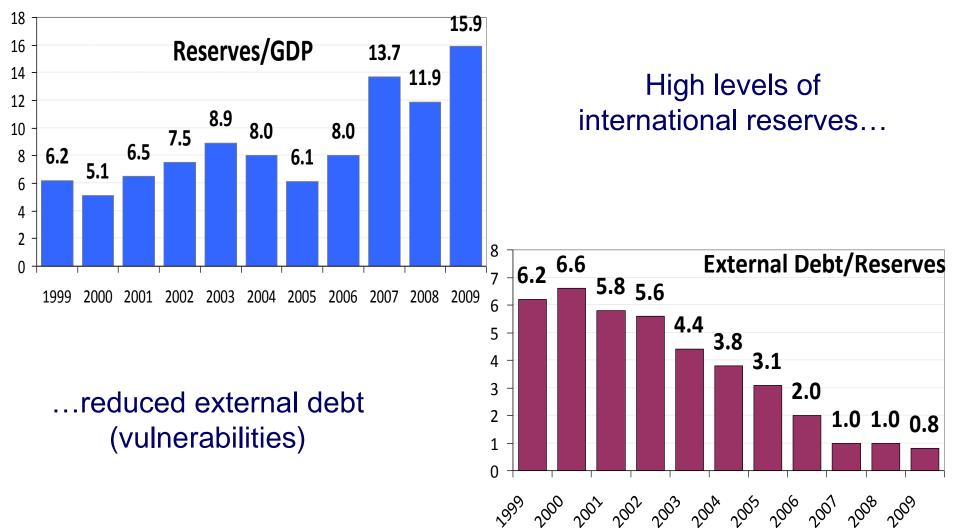


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Source: IMF and Brazilian Central Bank.

#### **BNDES**

#### Strong defenses against external vulnerability



Source: Brazilian Central Bank

### A complex private sector

Engineering

intensive

15.5%

Scale

intensive

35.1%



#### Industrial Production, 2009

Labor

Intensive

9.7%

Natural

Resources

intensive

39.8%



### An attractive economy

	FDI/GDP			
	2004	2006	2008	
Brasil	2.7	1.7	2.7	
China	2.8	2.9	3.4	
Índia	0.8	2.2	3.2	

Source: IMF





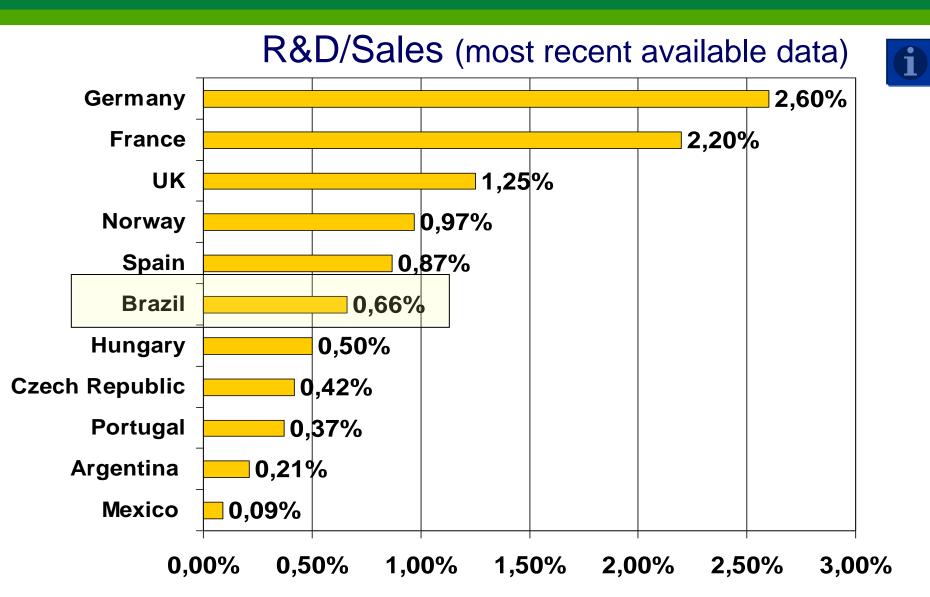
	Area	Roads	Railroads
	(million km2)	(1,000 kms)	(1,000 kms)
Brazil	8.5	1,7200	29
Russia	17.0	755	87
India	3.0	1,570	63
China	9.3	1.572	77

Source: Institute of Logistics and Supply Chain, COPPEAD, UFRJ

Immediate opportunity: São Paulo – Rio de Janeiro High Speed Train

- Inv: US\$ 19 billion BNDES financing: US\$ 10 bn Exim: US\$ 3.5 bn
- Call to bid: from 7/14/2010 to 11/29/2010
- Emphasis: development of local capacity and transfer of technology

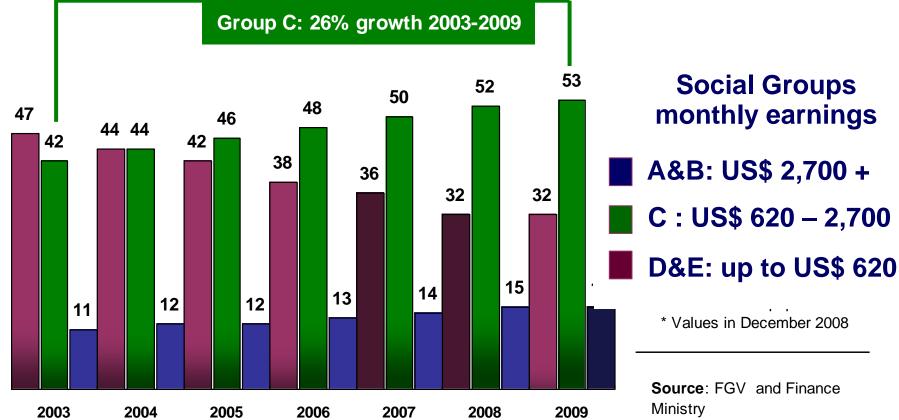
### Innovation capabilities to be strengthened



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#### Social Groups (% of total population)



Source: FGV and Finance

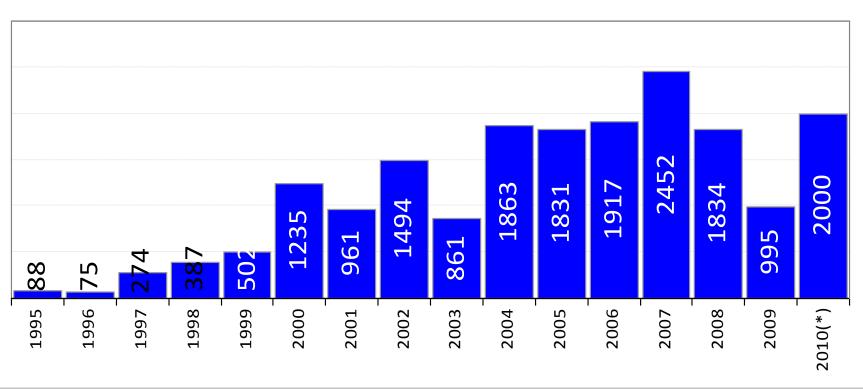
GDP (2009): US\$ 1.6 trillion Per capita: <u>US\$ 8,200</u>



Despite 0.2% negative growth in 2009, almost 1 million jobs created



(thousand workers net)





### The State:

## working for the short and for the long term

## The cost of keeping the economy in a grow path BNDES

Anti-crisis policy measures	R\$ billion
Total	312.6
Loan to BNDES	100.0
Freeing retained reserves to banks	100.0
Tax relief	15.0
Popular Housing Programme	1.6
Loans to States and Cities	2.0
Loan to Caixa Econômica Federal	6.0
Withdrawing Petrobrás from primary surplus	15.0
Reduction of primary target	24.0
Minimum wage increase	20.0
Wage increase for public servants	29.0

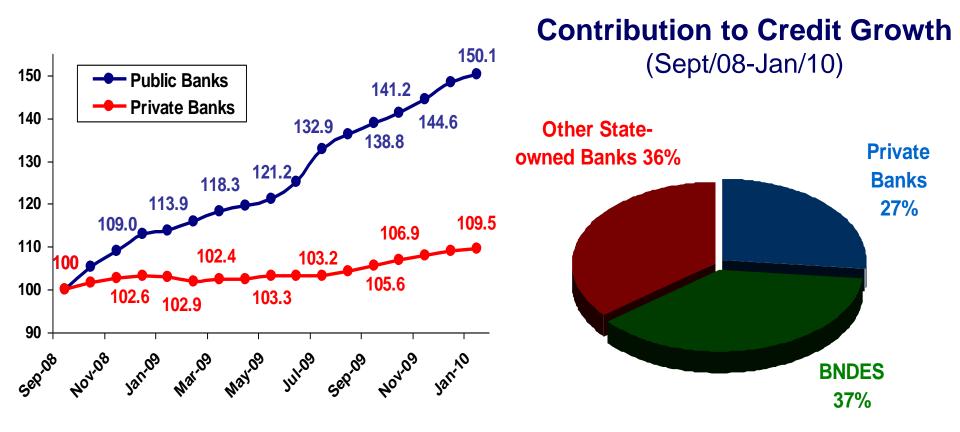


# During crisis, State-owned banks sustained credit expansion



**BNDES** 

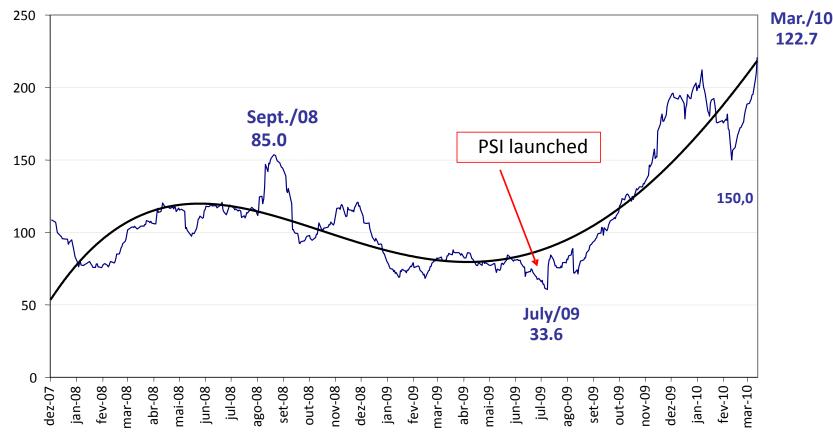
**Credit Growth** (September 2008 = 100)



#### PSI: Interest rate equalization program

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#### BNDES daily disbursement for acquisition of Capital Goods - Direct and 2nd tier operations (US\$ million)





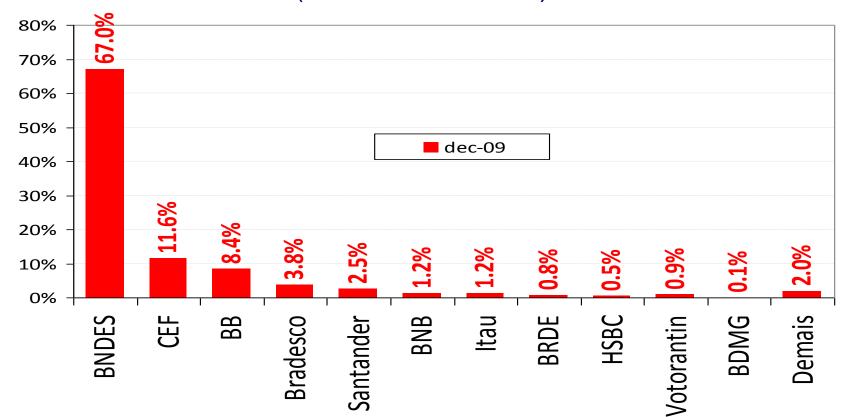
## BNDES The profile of a strategic agent

# Long-term credit in Brazil: the BNDES and commercial banks

Banks' revenue from loan portfolio with duration of over 5 years (% of total revenue)

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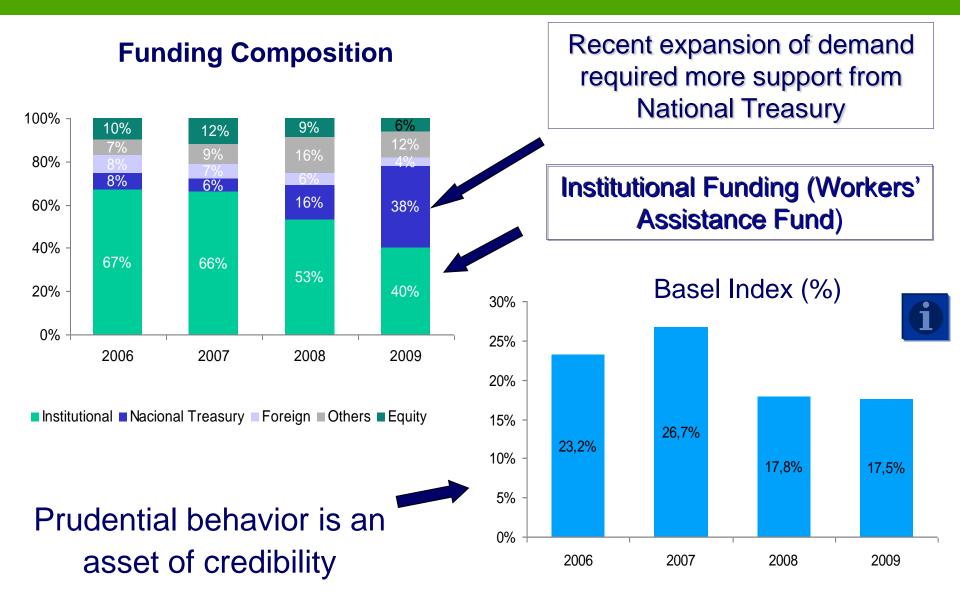


BNDES is practically alone in providing (and profiting from) longterm loans

Source: BCB/BNDES

#### Institutional funding

**BNDES** 



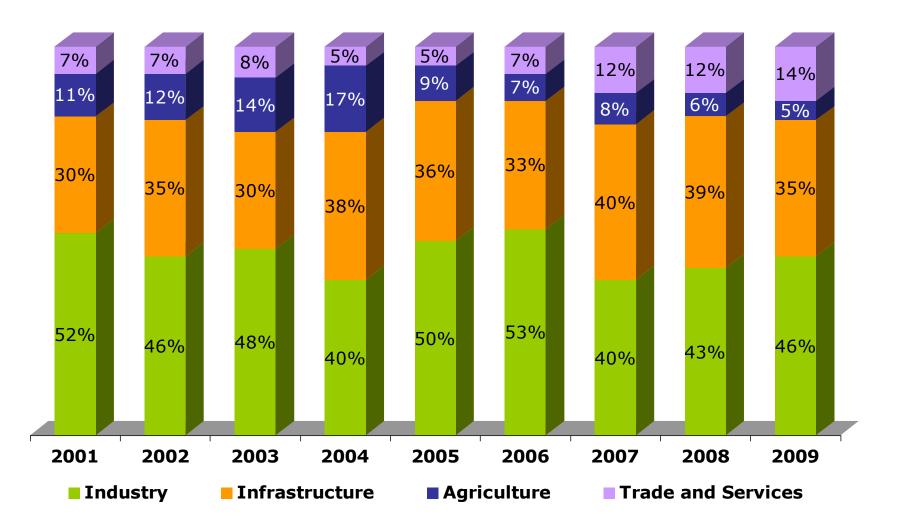
Source: BNDES

# 80% of the BNDES' loans goes to industry and infrastructure

Disbursements by business sector (%)

**BNDES** 

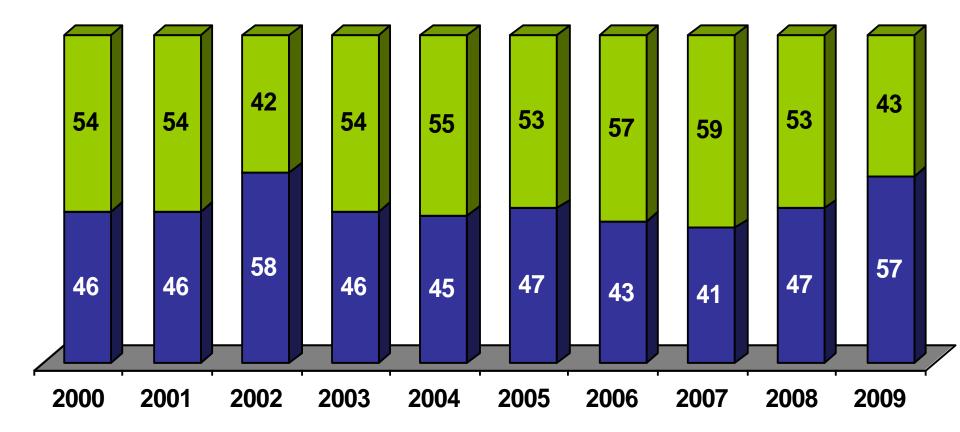
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# Half of the disbursements made through commercial banks

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#### Disbursements per type of operation (%)



Direct Operation Indirect Operation

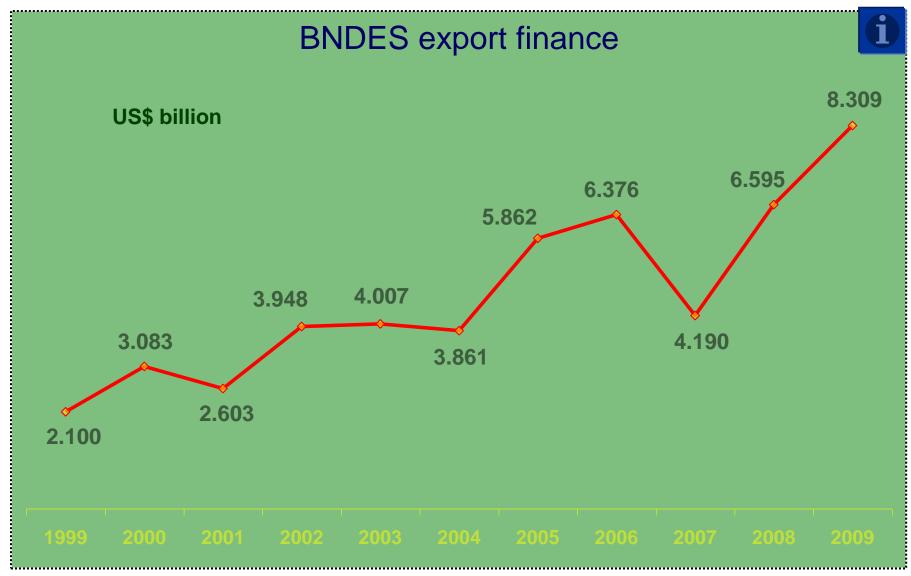
## Number of operations & disbursement per size: a contrast

1 **2009 Number of Operations Disbursements per size** (% total) Total: 304,843 112.997 29% 23.711 79% 28.725 6% 78% 75% 76% 85% 7% 81% 75% 78% 77% 70% 68% 32% 30% 23% 22% 25% 24% 225.296 21% 19% 25% 15% 58% 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 micro and small medium-sized □ LARGE M SM E individuals Iarge

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# Export finance increased steadily along the years

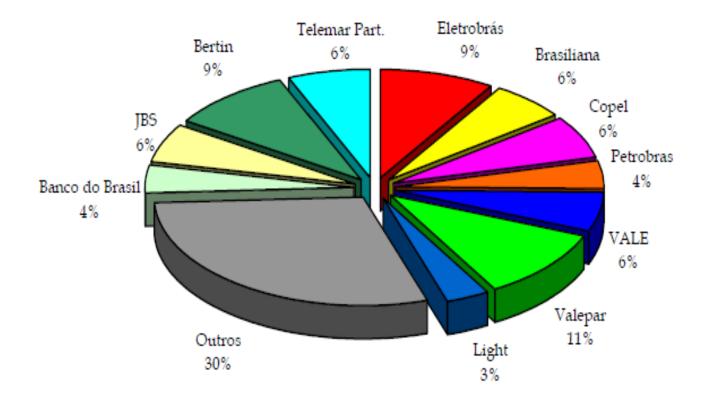
**BNDES** 



#### Converted to US dollar on disbursement dates

### A large and diversified equity portfolio

#### Sectoral distribution of BNDES equity portfolio (%)



### Total Equity Portfolio: US\$ 47.5 billion (Dec.'09)



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