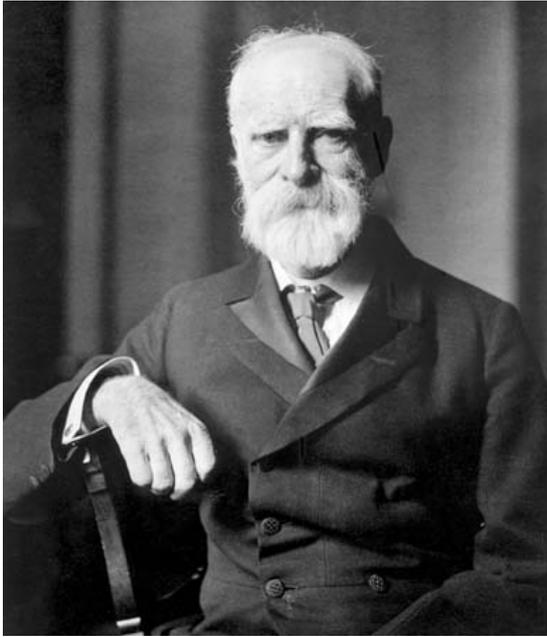


**THE INTERNATIONAL JOINT COMMISSION :  
CONVERGENCE, DIVERGENCE OR SUBMERGENCE?**



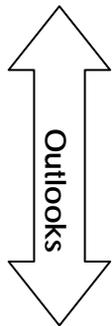
- 1. The Boundary Waters Treaty and the IJC model**
- 2. Mixed assessments of the IJC's role and performance**
- 3. Competing tugs of convergence and divergence in IJC decision-making**
- 4. Backgrounds and outlooks of IJC commissioners : a model and findings**
- 5. Submergence : Is the IJC model appropriate to the changed circumstances of transboundary environmental governance?**

**Table 1**

**Divergence and Convergence in the Backgrounds and Outlooks of Canadian and American**

**Commissioners: Four Possibilities**

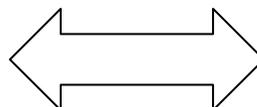
Divergent



1  CONVERGENT BACKGROUNDS  DIVERGENT OUTLOOKS  [LEARNING HIGH]	2  DIVERGENT BACKGROUNDS  DIVERGENT OUTLOOKS  [LEARNING LOW]
3  CONVERGENT BACKGROUNDS  CONVERGENT OUTLOOKS  [LEARNING INCONSEQUENTIAL]	4  DIVERGENT BACKGROUNDS  CONVERGENT OUTLOOKS  [LEARNING HIGH]

Convergent

Convergent



Divergent

**Table 2**  
**Career Backgrounds of IJC Commissioners**

COUNTRY	CANADA	UNITED STATES
Parliament/Congress	35% (11)	53% (18)
Provincial/State politics	13% (4)	18% (6)
Public service (non-elected)	19% (6)	9% (3)
Business	13% (4)	6% (2)
Academe	16% (5)	9% (3)
Engineering	3% (1)	6% (2)

## **Annex 1**

### **Questions for IJC Commissioners**

1. Do you recall when and how you learned that the government/administration wanted to nominate you to the IJC? Had you requested this position? (If yes, then why. Whether yes or no, why do you think the government chose you for this post?)
2. Did you know much about the IJC, the boundary Waters treaty or environmental policy at the time of your appointment?
3. When you started at the IJC, how did you see your own role and that of the commission? I mean, did you start out with a set of goals or a sense of the direction in which the IJC should go, or were these things that learned while on the job? Where did these goals or sense of direction come from? Who or what was most influential in your on-the-job learning at the IJC?
4. During your years as a commissioner what other government agencies or departments did the IJC interact with most? What about Congress/Parliament and its members and committees?
5. Was it ever your sense that the IJC had a visibility problem within the policy-making community; that it just wasn't central enough or often enough on the radar screen.

6. The IJC is the original binational Canada-US institution and talking to commissioners I know that they are proud of the track record of cooperation. But were there ever occasions when you felt that US and Canadian commissioners were on different wavelengths, representing different points of view or responding to different interests?
  
7. I know that as a commissioner you may have had extensive dealings with environmental and industry groups. Were some groups easier to deal with than others? (Elaborate)

