

Carbon Standards: What is the right choice for the US & Canada?

The Academic Perspective

Stephen P. Holland

University of North Carolina at Greensboro
and NBER

California's Low Carbon Fuel Standard: A clever solution to a difficult problem?

- What's wrong with the usual policies?
 - Carbon tax: nobody likes taxes...
 - Cap and Trade:
 - Huge debates about cap, allocations, and enforcement
 - Price variation makes investment uncertain
- What is the Low Carbon Fuel Standard (LCFS)?
 - The LCFS regulates the average carbon intensity of fuels.
 - Carbon intensity based on life cycle assessment
 - e.g., syncrude from tar sands has high carbon emissions rate

What's wrong with the LCFS?

- Three ways industry responds to a LCFS:
 - Decrease production of high carbon fuels (good)
 - Increase production of low carbon fuels (bad)
 - Reduce carbon emissions intensities (good)
- Good things *not* encouraged by an LCFS
 - car pooling, reduced driving, higher fuel efficiency, etc.
- Holland et al (2007) argue that an LCFS is ~5 times more costly than a tax or C & T at achieving a carbon emissions target
 - Other problems: reshuffling, monitoring, etc.

What's the right choice?

- An LCFS is not the right choice
 - (unless coupled with a gas tax)
- Carbon tax or “cap and trade” are good solutions
 - Many questions: banking? indexing? international cooperation? enforcement? spillovers? China/India?
- Some other good ideas:
 - Start now! (How about a modest carbon tax now?)
 - Work to understand uncertainty better: What should we do if climate begins to change suddenly?