Speaking notes

Operational competence and Chinese military modernization Lonnie Henley Woodrow Wilson Center/National Defense University/Library of Congress conference, 13 January 2005

- PLA is halfway through a multi-generation military reform program
  - Started 1979
  - State of the PLA before reform
    - Very few officers and virtually no troops had any formal education
    - PLA had not done serious military training since late 1950s
    - Officer education system totally defunct (like every other education institution)
    - PLA deeply involved in political struggle and local, regional government
    - Very little combat experience for over 25 years
  - Events prompting reform
    - Deng Xiaoping statement 1975: PLA is lazy, bloated, inefficient, ineffective
    - Death of Mao, fall of Gang of Four, end of Cultural Revolution (1976)
    - PLA poor performance in Vietnam 1979
  - Major events shaping subsequent course of reform
    - Decline of Russian threat
    - Gulf War
    - Availability of Russian hardware
    - Changes in Taiwan behavior
    - Chinese economic success
- Major themes of PLA military reform
  - People before hardware
  - Standardization, regularization, rule of law
  - Adjust to changing realities of "socialist market economy"
  - Adjust to changing geostrategic situation
    - No longer facing major Russian ground threat
    - Taiwan "splittism" constitutes major political threat
    - High likelihood of war with US in event of a Taiwan conflict
  - Rapidly changing military technology and military operational concepts (Revolution in Military Affairs)
- The most important component of Chinese military modernization: increasing levels of operational competence
  - Hardware is important, but not decisive
  - o Individual competence

- Basic education
- Professional military education
- A career spent in a force dedicated to reform and improvement
- Unit competence
  - More realistic, more demanding training
- Systemic competence
  - More realistic appraisal of logistics needs
  - More effort to manage large, complex combat operations
  - More effort to develop doctrine, tactics, techniques, procedures for modern warfare
  - Effort to address large, systemic problems
    - Logistics
    - Mobilization
    - Command and control communications
    - Standardization of operational procedures
- What the PLA can do now that it could not do 15 years ago
  - Communicate effectively between services
  - Command and control large multi-service operations at the theater level
  - o Deploy large forces in a timely manner across military region boundaries
  - Defend selected air space against mid-level threats (but not fully defend against US airpower)
  - Provide a serious challenge to individual US fighter aircraft
  - Effectively strike a large number of relatively small targets on Taiwan
    - Probably sufficient to ground the Taiwan air force and disrupt Taiwan command and control functions
  - Conduct rudimentary suppression of enemy air defense (SEAD) operations
  - Conduct effective battalion-sized amphibious landing operations
  - Conduct high-intensity attack against naval surface targets (but only at short/medium range)
- Things it could do 15 years ago, and remains able to do despite increasing difficulty
  - Survive a limited nuclear strike and conduct effective retaliation
  - Inflict serious damage on US forces in any major conflict
  - Inflict serious pain on Taiwan, and perhaps defeat it in the absence of US intervention
  - o Defeat any land neighbor in a localized border conflict
- What the PLA still cannot do that it needs to do
  - Locate and track naval surface targets over the horizon
  - o Defend its ships against sophisticated air and cruise missile attack
  - Conduct effective anti-submarine warfare; defend its ships and submarines against submarine attack

- Conduct and sustain large-scale, high-intensity, protracted air operations
- o Conduct real-time battle damage assessment and flexible targeting
- Provide logistical support for a large force in protracted high-intensity combat operations beyond China's borders or across Taiwan Strait
- Land large amphibious forces across mud flats on the west coast of Taiwan
- What it cannot presently do, and does not presently seek to do, but might in the future if strategic priorities change
  - Project and sustain a large force in combat operations more than a short distance from its own border
    - Invade and defeat any land neighbor
    - Intervene in military conflicts elsewhere in the world
    - Protect its own sea lines of communication
  - Conduct nuclear launch-on-warning retaliatory strikes (as opposed to survive-and-reconstitute)
- Impressive progress, but far yet to go
  - Overall educational levels still low e.g., only 30% of officers have bachelor's degree
  - Professional military education still inadequate
    - stiff, rote, with inadequate emphasis on creativity
    - not enough places for everyone
    - one or two long courses during an officer's career, rather than many short courses – makes it hard to keep current
  - Some parts of military training still lacking
    - Large, sustained air operations
    - Anti-submarine warfare
- Major challenges the PLA faces in increasing its own operational competence (all well recognized by the PLA, but still daunting challenges)
  - The need for better trained enlisted soldiers, vs. the conscript system
  - The need for more versatile, more creative officers
  - The need for better legal underpinnings for mobilization and war preparations
  - The challenge of getting its officers and soldiers to internalize a different mode of war
  - $\circ~$  The problem of being two major military revolutions behind the US mechanization and informationization
  - But really, it's three revolutions: professionalization was the first, most fundamental revolution in US forces (restoration of professionalized military after Vietnam – see Scales, *Certain Victory*)