

# Police Reform in Mexico: Advances and Persistent Obstacles



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- Problem: While law enforcement should be the primary tool to address the country's crime problems, the police are viewed as part of the problem rather than part of the solution.
  - Corruption
  - Ineffectiveness
  - Abuse

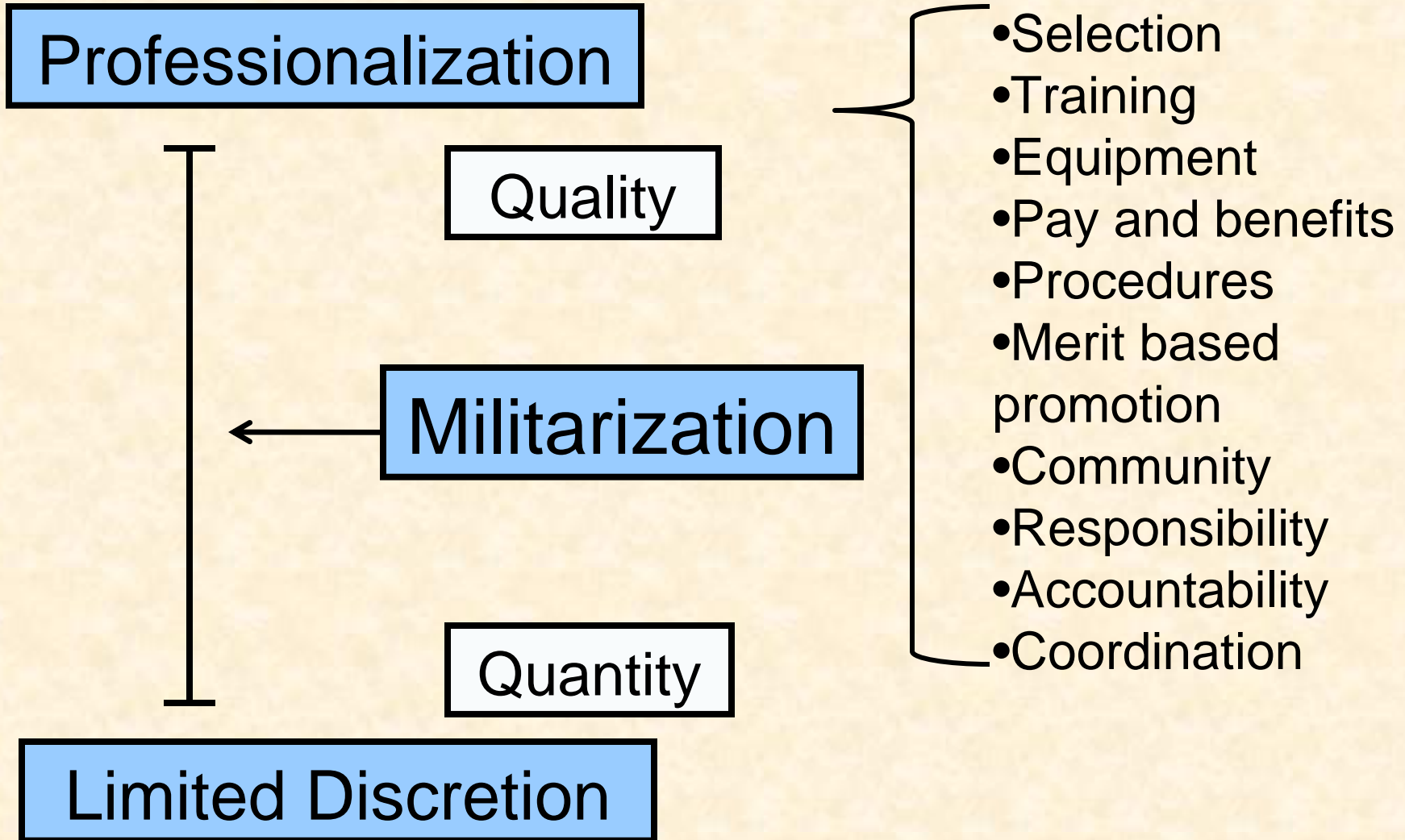


## Break down of Mexico's estimated 368,315 police (June 2007)

Police	Number	Percent
Federal Preventive Police and National Migration Institute	18,296	4.97%
State ministerial police	25,615	6.95%
Federal ministerial police	5,900	1.60%
State preventive police	94,587	25.68%
Mexico Federal District preventive police	77,132	20.94%
Municipal preventive police	146,785	39.85%
<b>Total Police</b>	<b>368,315</b>	<b>100.00%</b>

*Source:* Guillermo Zepeda Lecuona. 2009

# Visions for reform



# Nascent police reform

- Miguel de la Madrid (1982-1988)
  - Disbands Federal Security Directorate
- Carlos Salinas (1988-1994)
  - Creates National Human Rights Commission
- Ernesto Zedillo (1994-2000)
  - Purges Federal Judicial Police
  - Creates National Public Security System
  - Creates Federal Preventive Police
  - Initiates communication networks/databases
  - Initiates FOSEC (FASP)

- Vicente Fox (2000-2006)
  - Creates the Public Security Secretariat
  - Disbands the PJJ and creates the Federal Investigations Agency
  
- Felipe Calderon (2006-2012)
  - National police?
  - Unified federal police?
    - AFI → Federal Ministerial Police
    - PFP → Federal Police
  - Increase in human and financial resources
  - Incentivizing municipal professionalization
    - Unified Police Forces ?

# Change in the size of the federal police forces and spending

	AFI	PFP	Total federal forces	PGR budget (thousands of pesos)	SSP budget (thousands of pesos)
2001	4,920	10,241	15,161	\$5,451.2	\$5,156.8
2002	5,525	10,830	16,355	\$6,991.9	\$6,389.0
2003	6,122	12,535	18,657	\$7,267.0	\$6,259.6
2004	8,078	14,415	22,493	\$7,521.3	\$6,397.6
2005	7,676	11,756	19,432	\$7,572.3	\$6,976.9
2006	8,127	12,907	21,034	\$8,862.4	\$8,676.0
2007	7,992	21,761	29,753	\$9,439.5	\$17,626.9
2008	5,996	31,936	37,932	\$8,950.2	\$21,140.3
2009*	4,974	32,264	37,238	\$12,309.9	\$32,916.8

*Source:* Tercer Informe de Gobierno de Felipe Calderón

# National spending on public security, prosecution of justice, and prisons (in millions of pesos)

	Municipal and state budget	Federal budget	Total budget	Percent of government budget	Percent of GDP
2007	84,846.9	48,110.7	132,957.7	5.9%	1.2%
2008	100,804.0	58,982.7	159,786.7	6.2%	1.3%
2009	117,002.4	77,766.5	194,769.0	6.4%	1.7%

*Source:* Developed by Carlos Mendoza  
Mora. 2009. *El Costo de la Inseguridad en  
México.*



# Federal investigative police performance indicators

	Average monthly federal crimes reported	Average time to complete investigation (days)	Percent of investigations that go before a judge	Percent of sentences of cases investigated	Backlog of judicial warrants
2005	7,284	.	.	.	.
2006	9,146	270	22.4	14	.
2007	11,441	151	18.3	12	44,625
2008	11,341	152	19	11	43,566
2009*	10,594	157	15.3	9	39,054

Source: Tercer Informe de Gobierno; PGR.  
2009. Informe de Labores

- The good news
  - More federal police
  - Major financial investments
  - Improvements in training, selection, vetting, procedures
  - New laws, national agreement
  - Improved mechanisms for coordination
- So why are we not seeing changes
  - Long term
  - Not an isolated actor
  - Corruption and merit based promotion
  - Implementation/institutionalization

# Thank you



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