

# Four futures for democracy in Latin America 2030



# WHY THIS PROCESS?

To catalyze open and reflective **strategic thinking and conversation** among Latin Americans about the possible futures of democracy, and the opportunities, risks and choices these futures present.

To stimulate individual and collective **strategic action** to influence these futures.



# WHAT ARE SCENARIOS?

- Scenarios are not predictions.
- Scenarios are not proposals.
- They are stories that describe possible pathways into a future, and which help us talk and think about our lived reality.
- The seeds of the future exist in the present.



# HOW WERE THESE SCENARIOS CREATED?

The scenarios are the collective creation of a group of **37 leaders from across Latin America**.

This team worked together over the course of 8 days of workshops to identify key forces at play, ask burning questions about what might happen, and create a set of stories about possible futures.



# WHO CREATED THE SCENARIOS?

academics, policy-makers, public servants, youth, social movements, business, media, indigenous populations, religious institutions, and foundations

### What they have in common:

 A wide range of knowledge, experience and perspectives

Shared commitment to building a positive democratic future for Latin America

ECUADOR

#### PERU

### BOLIVIA

CHILE

#### **MEXICO**

Jorge Soto María Consuelo Mejía Piñeros Miguel Pulido Rossana Fuentes Berai

#### EL SALVADOR

Alexander Segov Óscar Chacón

> HONDURAS Carlos Hernández

## COLOMBIA

León Valencia Agudelo Nohra Padilla Herrera Zulia Mena

#### GUATEMALA

Claudia Paz y Paz Otilia Lux de Cotí

#### COSTA RICA

Luis Javier Castro Lachner

María Paula Romo

#### Edwin Vásquez Campos Gustavo Gorriti Ricardo Morel Susel Parèdes Piqué

Antonia Rodríguez Carlos Hugo Molina Eugènio Scarpellini Wálter Delgadillo Terceros

### Laura Alborhoz Pollman Naschla Aburman

Nega Gizza Nilcéa Freire Pedro Abramovay Thamy Pogrebinschi Schuma Schumaher

BRAZIL

Ivana Bentes

Jean Wyllys

Miguel Lago

Nabil Bonduki

**SCENARIO** 

TEAM

- 37 MEMBERS -

URUGUAY Juan Pablo Lúna

#### ARGENTINA

Carlos March Manuel Garrido María Beatriz (Pilu) Giraudo.



# **Point of departure** LATIN AMERICA IN 2015 IS AT A CROSSROADS

A dynamic period of economic growth is coming to a halt.

 While democracy today predominates in Latin America, it is still consolidating its roots in a process that is far from being irreversible.

The strengthening of democracy is demanding instruments and leaders who can offer answers to pressing social, economic, politcal and environmental challenges.

Democratic institutions in Latin America are young and still malleable. There is a high degree of uncertainty as to how they will evolve to meet the needs of the 21st century.





# Latin American Democracy in 2015 IMPORTANT ACHIEVEMENTS

Established democracies with regular elections after a history of political instability and dictatorships

Macroeconomic and financial stability after a history of debt crisis New forms of social participation and mobilization

Poverty reduction and a rising middle class



# Latin American Democracy in 2015 SERIOUS CHALLENGES

Clientelism

Corruption

Crime and illegal powers

Exclusion

Religious fundamentalism Low quality of education and public goods





# **Scenarios** POSSIBLE FUTURES

# Four scenarios reflecting different outcomes in terms of:

- Power structures
- Democratic institutions and political culture
- Citizen participation
- Economic development and social inclusion
- Regional integration

TRANS-FORMATION

**Democracy in** 

**Democracy in** 

# TENSION

**Democracy in** 



**Democracy in** 



# **Scenarios**



 Latin America is a region recognized for its great diversity and complexity. These scenarios refer to the region as a whole, while acknowledging its diverse realities. Each scenario allows for some diversity of outcomes for different contexts.

 Our future will not necessarily be a pure version of one or the other scenario.



# TRANS-FORMATION

This is a scenario of redistribution of power, strengthening of democracy and institutional innovation.

**Democracy in** 



# 2020

An increasingly demanding electorate calls for institutional reforms that can progressively overcome the urgent structural problems of the region. New political proposals and mechanisms of participation emerge.

# 2015

Scandals of corruption and abuse of power combined with deterioration in poverty and inequality indicators lead to decline in trust in political leaders and institutions.

# 2022

A new wave of reforms is underway, oriented towards institutional innovation, overcoming structural problems, and investing in human capital, poverty reduction, and a culture of entrepreneurship.

#### Democracy in

# TRANSFORMATION Storyline

# 2028

Reforms extend to the approach to drugs and organized crime, illiteracy is eradicated, the economic model is diversified, and corporate responsibility is growing.

# 2030

The region is more effectively inserted in the global context. Political leadership is diverse, the relationship between government and civil society generally collaborative, and commitments are established to public education, tax reform, and further democratic process.

Results vary across the region depending on economic conditions and the level of resistance from elites.



## Power structure

Power is redistributed, and political leadership is diversified.

### Democratic institutions and political culture

Democracy tends to be valued and respected, and the capacity to govern improves. Structural reforms strengthen institutional incentives and mechanisms of social participation, inclusion and pluralism.

# **Citizen participation**

The electorate is demanding, social participation is incentivized, and a generally collaborative relationship between the state and the citizenry is established.

#### Democracy in

# TRANSFORMATION Characteristics

### Economic development and social inclusion

# **Regional integration**

Alternative models of sustainable development and redistribution are emerging.

Political and economic blocs are consolidating in the region with increasing strength and presence in the global landscape.



# Alert It is possible that in the future...

Democracy in



Historic patterns of inequality, exclusion, violence, and authoritarianism may be shifted through institutional reforms and investments in education.

The core state institutions may genuinely represent the diverse society of Latin America and the rules of the game may be changed.

A better balance may be created between representation and participation.

A new generation may evolve that deeply values democracy, individual liberty, pluralism, freedom of expression, rotation of power, and public deliberation.

The world may look to Latin America to learn from its democratic lessons and experiments.

However, there are no absolute successes in the ascending path of democratic progress.



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This is a scenario of a democracy in appearance, where power is concentrated and disputed among different political and economic forces, generating social frustration.

# **Democracy in**





# 2018

Proposals emerge to restore confidence in democratic institutions. In some countries, power is usurped by populist leaders who lead significant economic and social advances, generating a wave of enthusiasm. In others political leaders intend to re-concentrate power.

# 2015

Reformist movements bring attention to the limitations in Latin American democracy, noting that the region is the most unequal in the world, economically and politically.

# 2020

Extensions of mandates, loss of checks and balances. Emergence or consolidation of authoritarian governments and charismatic leaders. Low electoral participation and political trust. Political parties are primarily electoral machines.

#### Democracy in

# TENSION Storyline

# 2028

Elites are diversified, but the democratic ideal in Latin America is still primarily at the service of private interests, and occult or external powers. Attempts at tax reforms are aborted in the legislature. New spaces of resistance and mobilization form to challenge power.

# 2030

The economies are less diversified, productive, and competitive, dependent on extraction of natural resources, commodity exports, and subsidized internal consumption. Environmental problems are aggravated, violence continues. The 2020's are labeled a "lost decade" for Latin American democracy.





### Power structure

Concentration of power and constant power disputes. Lack of balance in interactions between politicians, business, and civil society.

### **Democratic** institutions and political culture

The political culture is "caudillista" and clientelist. Erosion of controls and institutional checks and balances. High levels of corruption and impunity. Political and judicial persecution of the opposition.

politics and expression.

#### **Democracy in**

# TENSION Characteristics

### **Citizen participation**

# Low electoral participation, captive vote, low trust in politicians, and threats on freedom of

Short-term solutions dominate, and economic efficiency prevails over social justice and environmental sustainability. The region as a whole does not advance significantly on poverty, inequality and violence.

Economic

development

and social inclusion

### **Regional integration**

**Regional integration** decelerates and there is a drop in competitiveness with other regions of the world.



# Alert It is possible that in the future...

Democracy in



There may be advances in rights and emergence of new leaders, but without altering the patterns of concentration of power, corruption, and subordination of democratic institutions.

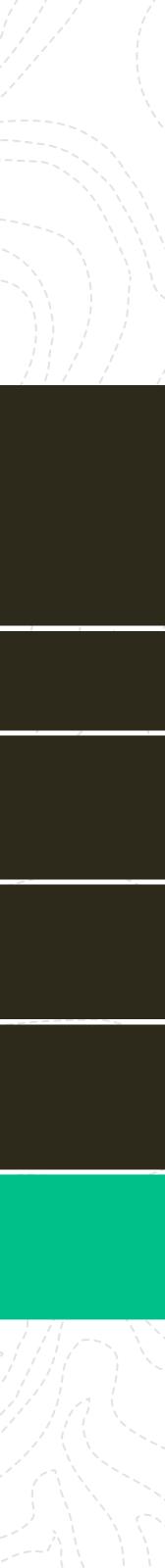
Polarization and disputes over power may intensify.

The idea of democracy may remain primarily associated with elections.

Democracy may be employed for protecting private and occult interests.

The world may look at Latin America as a continent consistently losing democratic opportunities.

This raises the question, what is a genuine democracy?



This is a scenario of popular mobilization, pressure and creativity challenging traditional power structures.

MOBIL-ZATION

**Democracy in** 



# 2020

Social mobilization has highs and lows. Some social leaders face government repression, others form political parties and become institutionalized. Activist methods and technologies also inspire nondemocratic groups. Aggression and polarization increase in the public debate.

# 2015

Increased expectations of the rising middle classes generate impatience, dissatisfaction, and inability of citizens to identify themselves with politics. The "Latin-American Spring" gains momentum as millions take to the streets, drawing on new technologies to organize.

# 2022

Reforms inspired by the marches are insufficient, and citizen empowerment grows. Groups organize around experiments aiming to challenge, substitute or complement the State, making use of channels that are more direct than the vote. New civic coalitions and networks emerging.

Democracy in

# MOBILIZATION Storyline

# 2028

Lessons from successful and failed experiments accumulate, leading to recognition that while participatory innovations do not substitute the State, they contribute to de-concentrating power, increasing popular pressure and empowerment, and solving some public problems directly.

# 2030

Increased creation of alliances and virtuous cycles for a culture of social participation reducing the gap between state and the dynamic civil society. The voice of the citizen is becoming more important by the day.



### Power structure

Power is deconcentrated, and traditional power is challenged.

## **Democratic** institutions and political culture

Frustration with traditional democracy generates permanent challenge through strategic work in networks, popular pressure and adoption of new technologies by citizens and social movements.

Social mobilization expands through new mechanisms of horizontal collaboration and parallel networks. State is under pressure. The vote is questioned as an effective means of influence. Social empowerment goes beyond the traditional schemes of representative democracy as citizens take solutions into their own hands.

#### Democracy in

# MOBILIZATION **Characteristics**

### **Citizen participation**

### **Economic** development and social inclusion

Innovative and inclusive models of local economic development emerge that are less dependent on the state.

### **Regional integration**

New forms of regional exchange and integration through networks.



# Alert It is possible that in the future...

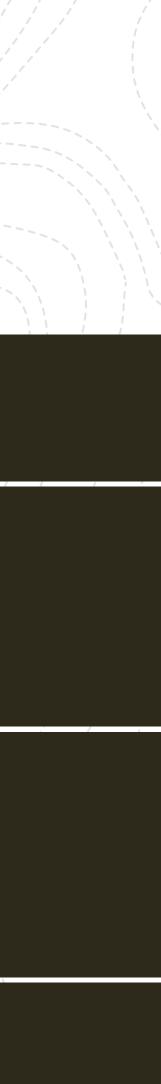
Democracy in MOBLIZATION The primary source of innovations may be society, rather than the State.

Citizens may draw on alternative methods beyond the vote to generate public pressure on the State, assuming responsibility for specific causes and direct social transformation.

New models of activism and social organization may grow and pose serious challenges to traditional power. They may also be used by varying agendas, including non-democratic ones.

Social activism may at times besiege, postpone or dilute state actions, increase polarization, frustration, and mutual distrust.

Latin America may be seen globally as an interesting laboratory for public mobilization and local experiments in "networked government".



This is a scenario of a hijacked democracy, dominated by organized crime, and generating fear and a sense of defeat among citizens.

**Democracy in** 



# 2018

At a UN assembly on drugs, Latin American governments fail to shift the paradigm of the war on drugs. Violence continues, the connection intensifies between drug trafficking and political, economic and social change.

# 2015

Citizens distance themselves from political parties, which are becoming instruments for corruption and crime. State bureaucracy has limited capacity for execution and lacks incentives for its own renovation.

# 2020

Organized crime dominates in increasing numbers of territories where public services are lacking. Organized crime beyond drugs expands across the region (arms, precious metals, human trafficking, digital crimes, etc.). Government is unable to prevent this expansion. Legitimate businesses are now competing at a disadvantage with those associated with illicit activities.

#### **Democracy in**

# AGONY Storyline

# 2028

Countries and communities react in different ways: citizen self-defense groups emerge, authorities adopt repressive means and use force arbitrarily, Authoritarianism and populism rise. Citizens Mobilize resistance to living under the shadow of organized crime, and develop resilience campaigns. Migration increases. Many seek refuge in religion.

# 2030

Homicides and disappearences due to illicit traffic have reached unprecedented epidemic numbers. Region is submersed in a security crisis and territorial crises that imply serious risk for destabilization. Some pioneering cases of improvement offer light at the end of the tunnel.



# AGON Characteristics

### Power structure

The power of organized crime predominates.

### **Democratic** institutions and political culture

Institutions are undermined and governance structures are established that debilitate democratic ideals in many territories. Organized crime penetrates the state and the judiciary. Corruption and impunity are widespread.

The citizenry is characterized by fear, self-censorship and double standards, and civic values are degraded.

#### Democracy in

### **Citizen participation**

## Economic development and social inclusion

### **Regional integration**

Poverty, inequality, and environmental degradation are exacerbated and state mechanisms for redistribution are inoperative. The productive potential of the region is significantly reduced.

Organized crime benefits from regionally integrated networks while intergovernmental agreements are too slow to keep up.



# Alert It is possible that in the future...

Democracy in



Organized crime may compensate for the shortages in government services, being seen as a provider of public services, peace, and stability.

If leaders lack political will to address organized crime and violence, and citizens turn a blind eye and focus on self-protection, our democracies may be hijacked.

Security crises may justify authoritarian and repressive solutions.

The region may learn lessons at a very high cost.

The world may look to Latin America as the continent that most debilitated forms of government that had been constructed on democratic ideals.





# THE FL/TURE ISN'T PRE-DETERMINED, IT'S CREATED.



# Strategic questions to consider



What opportunities, risks and challenges do these scenarios present for us/ our organization, movement, community, country?

What forces, indicators, or warning signals in our context do we need to be paying attention to?

How do our current strategies hold up considering these four scenarios?

What position would we want to be in in each scenario?

What strategies do we want to pursue?

What do we need to think about and what do we need to do now?





# What can you do?

# SHARE

the messages of the scenarios with colleagues, leaders, and citizens, using the materials available on <u>www.alertademocratica.org</u> and <u>#alertademocratica</u>

on the implications for your own actions and next steps

# ORBANIZE

events for reflection and dialogue – briefings, presentations, workshops with the media – print, TV, radio, social media

# REFLECT

the scenarios in your organization's strategic planning process using the guidelines on <u>www.alertademocratica.org</u>

CONSIDER

VSAGE

DESIGN

solutions and act to improve the future.



### PEDRO ABRAMOVAY

Director Regional para América Latina y el Caribe de la Open Society Foundations

### NASCHLA ABURMAN

Presidenta de la Federación de Estudiantes de la Universidad Católica de Chile (FEUC)

#### LAURA ALBORNOZ POLLMANN

Académica de la Facultad de Derecho de la Universidad de Chile

#### **IVANA BENTES**

Profesora e investigadora en Comunicación Social de la Universidad Federal de Río de Janeiro

#### NABIL BONDUKI

Secretario de la Cultura Municipal de São Paulo

#### LUIS JAVIER CASTRO LACHNER

Socio Director de Mesoamérica y Presidente e la Asociación Empresarial para el Desarrollo en Costa Rica

#### ÓSCAR CHACÓN

Director Ejecutivo de la Alianza Nacional de Comunidades Latinoamericanas y Caribeñas (NALACC)

WÁLTER DELGADILLO TERCEROS Ciudadano boliviano

**NILCÉA FREIRE** Representante en Brasil de la Fundación Ford

#### **ROSSANA FUENTES BERAIN** Fundadora de México Media Lab S21

# SCENARIO TEAM

#### MANUEL GARRIDO

Diputado de la Cámara de Diputados de la Nación en Argentina

#### MARÍA BEATRIZ (PILU) GIRAUDO

Presidenta de la Asociación Argentina de Productores en Siembra Directa (Aapresid)

#### NEGA GIZZA

Conferencista y presentadora en Brasil, Central Unica das Favelas (CUFA)

**GUSTAVO GORRITI** Director de IDL-Reporteros en Perú

#### CARLOS HERNÁNDEZ

Presidente de Junta Directiva de la Asociación para una Sociedad Más Justa en Honduras

**MIGUEL LAGO** Socio Fundador Meu Rio en Brasil

JUAN PABLO LUNA Profesor Asociado del Instituto de Ciencia Política, PUC-Chile

#### **OTILIA LUX DE COTÍ** Directora Ejecutiva del Foro Internacional de Mujeres Indígenas desde Guatemala

**CARLOS MARCH** Director de Comunicación Estratégica Fundación Avina

#### MARÍA CONSUELO MEJÍA PIÑEROS Directora de Católicas por el Derecho a Decidir A.C. en México

### ZULIA MENA

Alcaldesa del Municipio de Quibdó, Chocó en Colombia

#### **CARLOS HUGO MOLINA**

Rector de la Universidad Nacional Ecológica en Bolivia

### **RICARDO MOREL**

Vicepresidente de Asuntos Corporativos de la Compañía Minera Antamina en Perú

### NOHRA PADILLA HERRERA

Presidenta de la Asociación Nacional de Recicladores de Colombia (ANR)

### SUSEL PAREDES PIQUÉ

Abogada, activista y dirigente política en Perú

### CLAUDIA PAZ Y PAZ

Ex Fiscal General del Ministerio Público de Guatemala

#### THAMY POGREBINSCHI

Investigadora Sénior del WZB Berlin Social Science Center y Profesora de Ciencia Política en el Instituto de Estudios Sociales y Políticos de la Universidad del Estado de Río de Janeiro

### MIGUEL PULIDO

Director Ejecutivo de Fundar, Centro de Análisis e Investigación, A.C. en México

### ANTONIA RODRÍGUEZ

Directora Ejecutiva de la Asociación Artesanal Boliviana Señor de Mayo (ASARBOLSEM)

#### MARÍA PAULA ROMO

Política y Profesora Universitaria. Dirigente del Movimiento Ruptura en Ecuador

### **EUGENIO SCARPELLINI**

Obispo de la Diócesis de El Alto en Bolivia

### SCHUMA SCHUMAHER

Activista feminista, escritora y Coordinadora Ejecutiva de la Rede de Desenvolvimento Humano (Redeh) en Brasil

### ALEXANDER SEGOVIA

Presidente del Instituto Centroamericano de Investigaciones para el Desarrollo y el Cambio Social (INCIDE) en El Salvador

### JORGE SOTO

Director General Adjunto de Innovación Cívica, Coordinación de Estrategia Digital en México

### LEÓN VALENCIA AGUDELO

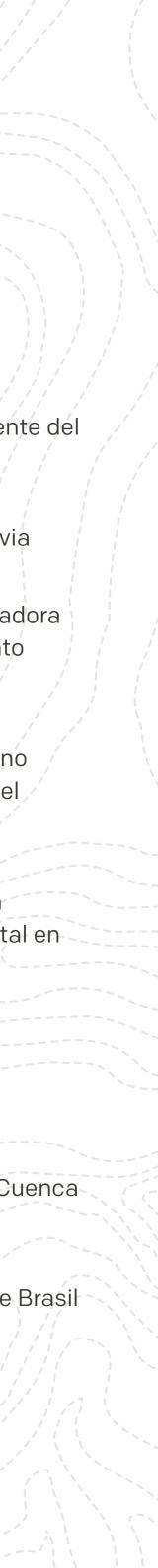
Director Ejecutivo de la Fundación Paz y Reconciliación en Colombia

### EDWIN VÁSQUEZ CAMPOS

Coordinador General Coordinadora de las Organizaciones Indígenas de la Cuenca Amazónica (COICA)

#### JEAN WYLLYS

Diputado en la Cámara de Diputados de Brasil





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