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# UNITED STATES *AFRICA* COMMAND

## Counter Narcotics Strategies and Operational Realities May 2009

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PARTNERSHIP · SECURITY · STABILITY

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## Overview

- **Narcotics Trafficking**
  - Operational picture
- **Counter-narcotics Strategies**
  - Concepts
  - Stakeholders
- **Operational Counter-narcotics Support**
  - Translating strategy to work
  - Holistic



2 UNITED STATES *AFRICA* COMMAND

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## Barbary Wars

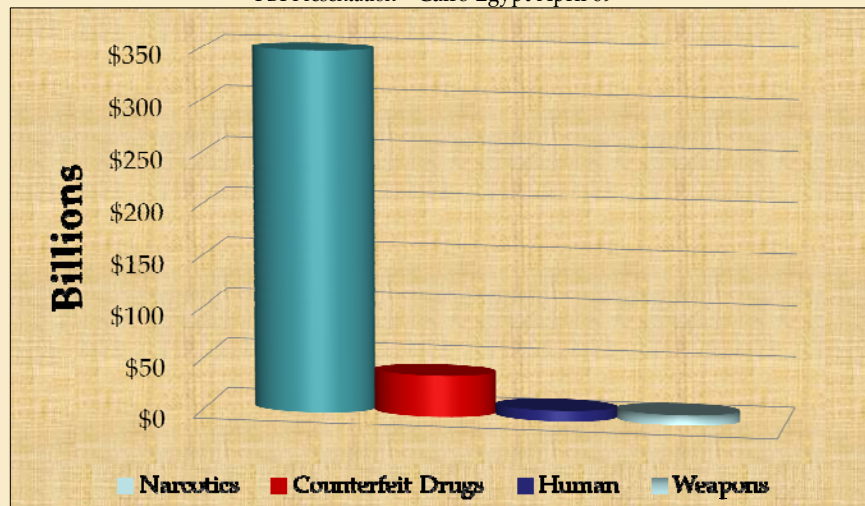
- 1789 –Drafting of US Constitution dodged by threat of piracy from Barbary Coast
  - Barbary Pirates (vassals to the Sultan) attacking US merchant ships trading with Ottoman Empire
- 1794 - Naval Act authorized construction of a Navy–
  - *USS United States; USS Constellation; USS Constitution, USS Chesapeake, USS Congress, USS President*
- US-Ottoman trade increased 4-fold after war
  - No. 1 valued import from Ottomans – Opium



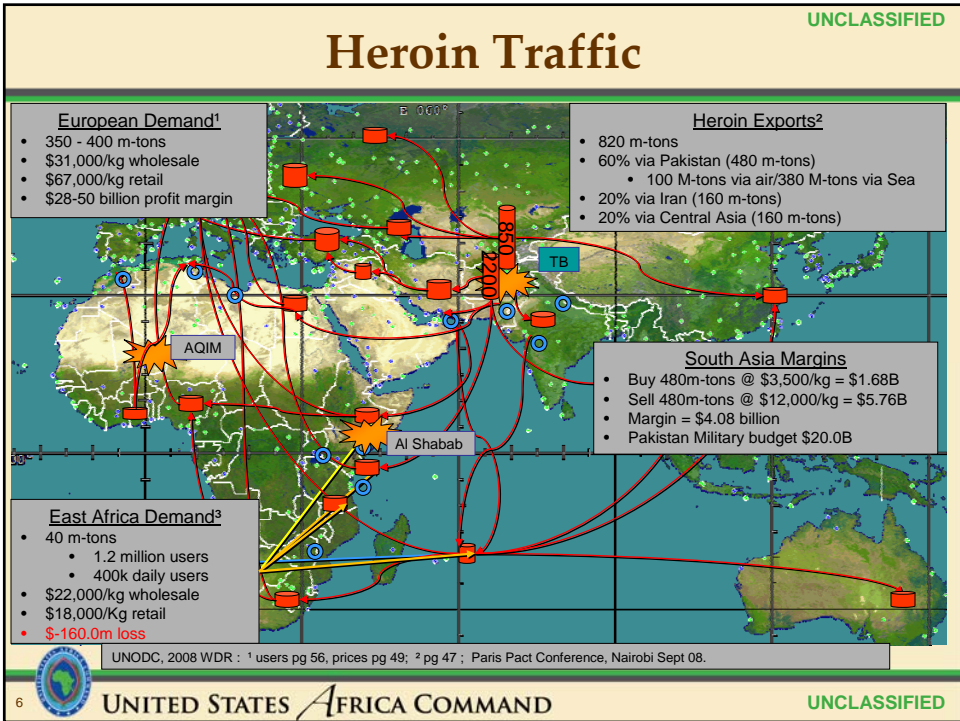
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## Global Illicit Traffic

FBI Presentation – Cairo Egypt April 09

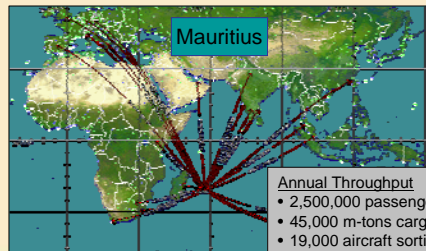
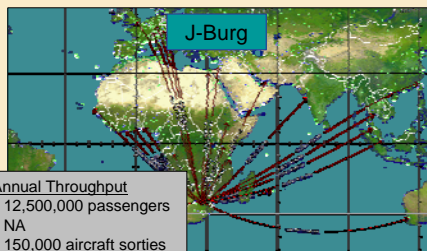
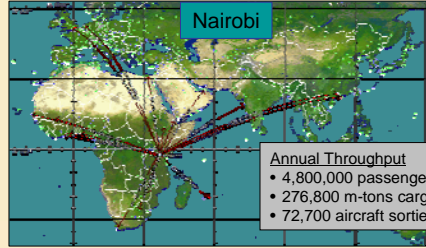
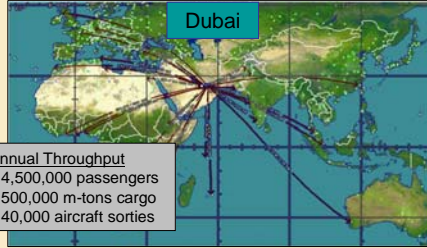


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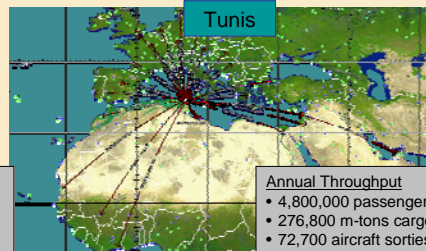
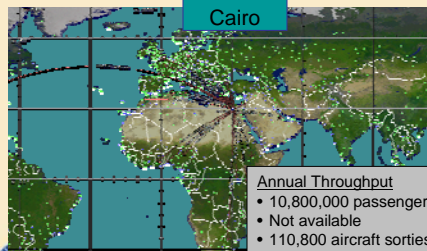
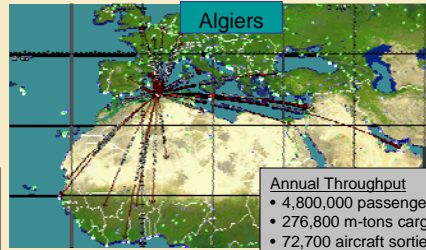
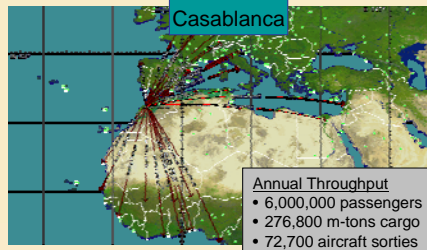
# Air Vectors – East Africa

<http://www.azworldairports.com/cfm/homepage.cfm>



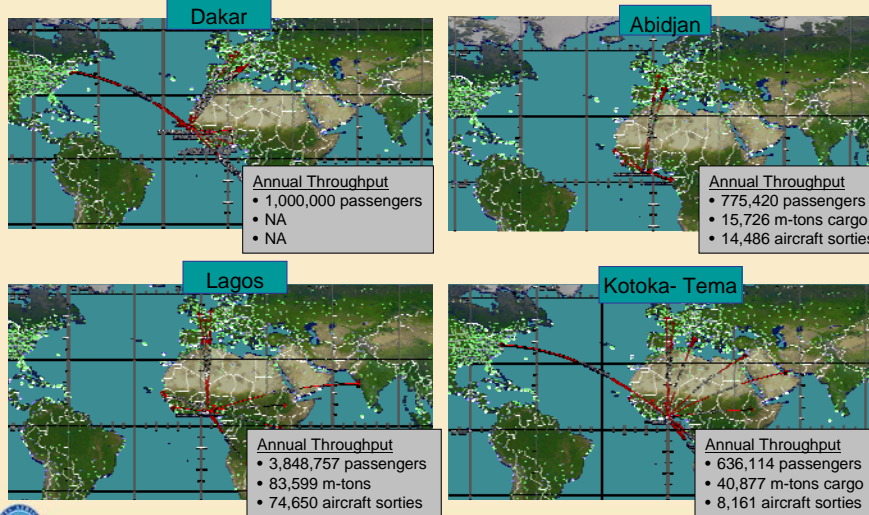
# Air Vectors – North Africa

<http://www.azworldairports.com/cfm/homepage.cfm>

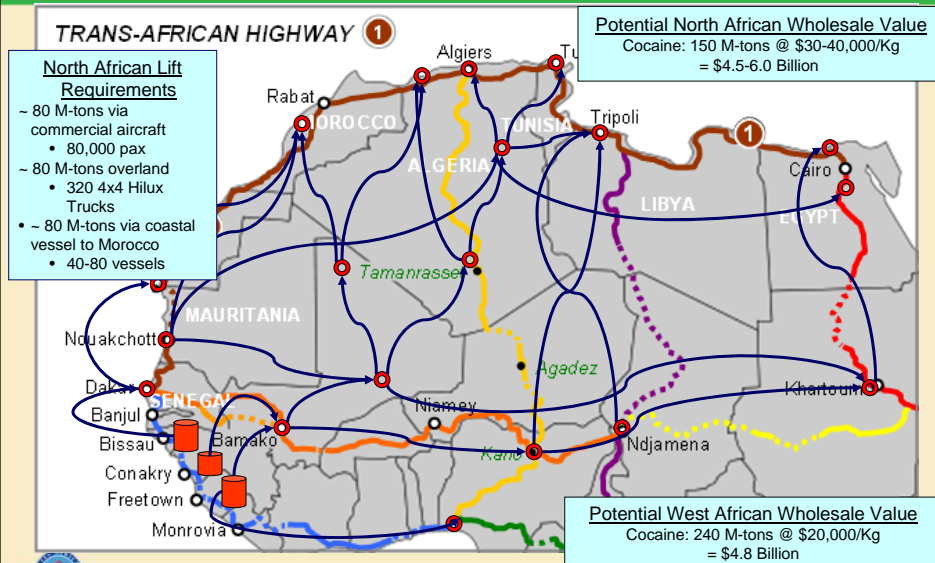


# Air Vectors – West Africa

<http://www.azworldairports.com/cfm/homepage.cfm>



# North African Smuggling



## West African Maritime Problem Set

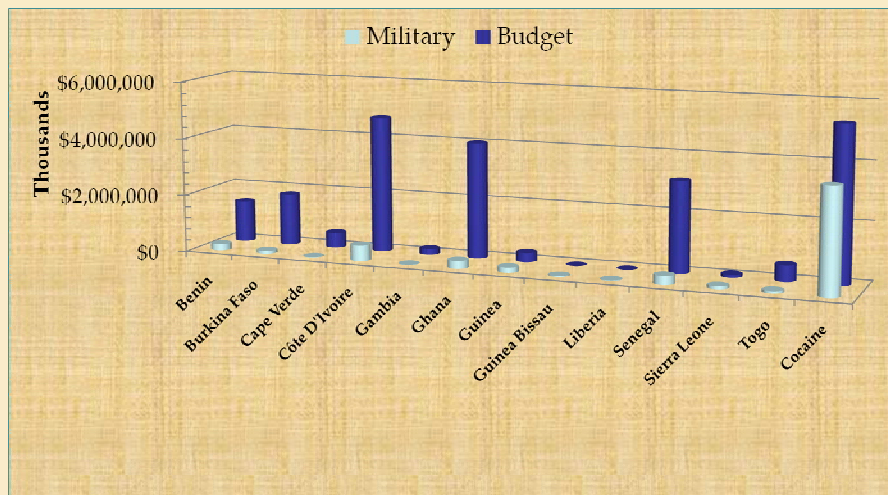
- **Magnitude of trafficking**
  - 100 illicit narcotics vessels
  - 60 illicit aircraft sorties
- **2800 nm of coast line from Nigeria to Cape Verde**
  - 33,600 sq nm of territorial waters
  - 560,000 sq nm of economic zone waters
- **Limited radar coverage**
- **Limited maritime assets (patrol & intercept)**
  - 700 Defender & Archangel class boats for 10,500 nm of US coast
  - Applying same ratio, West Africa requires 186 such boats
  - Approximately \$200 million without support and sustainment



11

## West African Resources

CIA WFB 2009



12



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## Counter Narcotics Strategy

- **Narcotics trafficking is a free enterprise system**
  - Based on two forces: **Market Demand and Supply Availability**
- **All strategic efforts fall under two broad categories:**

| <u>Demand Reduction</u>  | <u>Supply Disruption</u>  |
|--|---|
| <ul style="list-style-type: none"> <li>• <b>Prevention</b> <ul style="list-style-type: none"> <li>– Public awareness</li> <li>– Deterrence</li> <li>– Drug Diversion</li> </ul> </li> <li>• <b>Intervention</b> <ul style="list-style-type: none"> <li>– Detection &amp; screening</li> <li>– Treatment</li> </ul> </li> </ul> | <ul style="list-style-type: none"> <li>• <b>Eradication</b></li> <li>• <b>Alternative livelihood</b></li> <li>• <b>Supply chain pressure</b> <ul style="list-style-type: none"> <li>– Interdiction</li> <li>– Border security</li> <li>– Customs</li> </ul> </li> <li>• <b>Law Enforcement</b></li> <li>• <b>Financial flows</b></li> </ul> |

14 UNITED STATES AFRICA COMMAND UNCLASSIFIED

## Trafficking Value Chain Activities

### 1988 Convention on Trafficking - Offenses

| INVESTIGATION     |   | INTERDICTION               |
|-------------------|---|----------------------------|
| Cultivation       | Organization                              | <b>delivery</b>            |
| Production        | Management                                | <b>dispatch</b>            |
| Extraction        | Financing                                 | <b>dispatch in transit</b> |
| Manufacture       | Delivery                                  | <b>transport</b>           |
| Preparation       | Brokerage                                 | <b>importation</b>         |
| Possession        | manufacture, transport or distribution of | <b>exportation</b>         |
| Offering          | equipment, materials or                   |                            |
| Offering for sale | of substances used to                     |                            |
| Distribution      | cultivate, produce or                     |                            |
| Sale / purchase   | manufacture                               |                            |



## DoD CD Support - §1004

- Maintenance, repair, or upgrading of equipment
- Transportation for counter-drug activities
- Establishment and operation of bases of operations or training
- Counter-drug training; provision of necessary materials & support
- Establishment of C4I networks; to improve integration of law enforcement and military
- Support requested “by an appropriate official of a *department or agency...* that has **counter-drug** responsibilities...” (NDAA 1004(a)(3))
  - Have concurrence of US Ambassador to HN
  - Have concurrence of HN CD authority
- Support US or HN Drug LEA or security forces with drug enforcement responsibilities





# Operational Elements

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## Interdiction Operations

|           |                                |
|-----------|--------------------------------|
| See it    | <i>Detect &amp; Monitor</i>    |
| Chase it  | <i>Pursuit &amp; Intercept</i> |
| Catch it  | <i>Law Enforcement</i>         |
| Prosecute | <i>Judicial</i>                |
| Punish    | <i>Justice</i>                 |

## Land Operations

- Mobile Units/Check pts
- Canine units
- Intelligence & Investigation
- Prosecution
- Anti-corruption

## Maritime Operations

- Detection & Monitor
- Patrol/Intercept boats
- Intelligence
- Support facilities
- Maritime agreements

## Border Control/Security

- Airport interdiction
- Intelligence
- Cargo/Passenger inspection
- Coast watchers
- Roaming patrols

17



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# Intelligence & Investigation

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- Legal authorities
- Special investigation units
- Organized crime/corruption
- Financial Intelligence
- Information fusion center
- Prosecutorial investigation
  
- JIATF-South lessons learned
  - Best source of actionable information derived from LE
  - What is best source of LE information???

18



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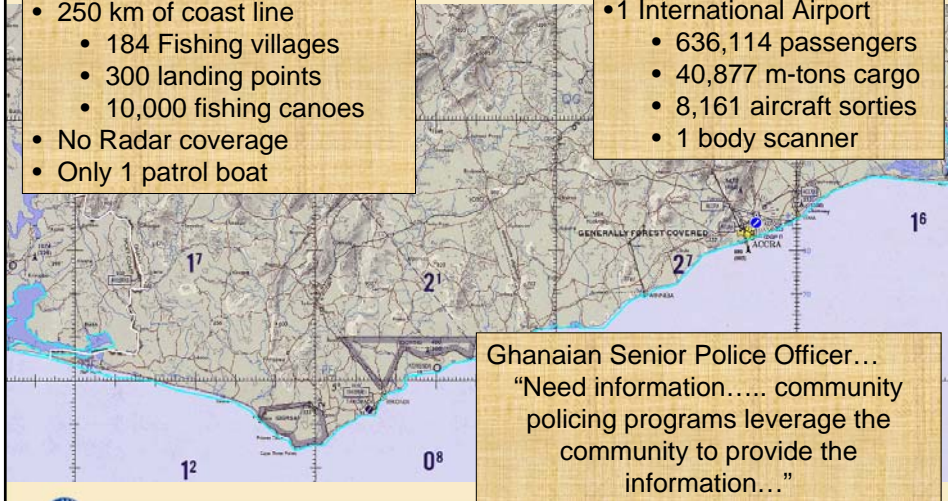
## Ghana Problem Set – Limited Assets

### Maritime

- 250 km of coast line
  - 184 Fishing villages
  - 300 landing points
  - 10,000 fishing canoes
- No Radar coverage
- Only 1 patrol boat

### Aviation

- 1 International Airport
  - 636,114 passengers
  - 40,877 m-tons cargo
  - 8,161 aircraft sorties
  - 1 body scanner



Ghanaian Senior Police Officer...  
 "Need information..... community  
 policing programs leverage the  
 community to provide the  
 information..."



## Community or Civil Policing

- (UK – DFID)... community policing or neighborhood policing is a policing strategy and philosophy based on the notion that community interaction and support can help control crime, with community members helping to identify suspects and bring problems to the attention of police.
- (USA – DOJ) Community policing focuses on crime and social disorder through the delivery of police services that includes aspects of traditional law enforcement, as well as prevention, problem-solving, community engagement, and partnerships...

Nichol, Caroline G. *Community Policing, Community Justice, and Restorative Justice: Exploring the Links for the Delivery of a Balanced Approach to Public Safety*  
 Washington, DC: U.S. Department of Justice, Office of Community Oriented Policing Services, 1999



## Community Policing & Corruption

### Organizational Elements

- Organization-Wide
- Decentralized Decision-Making and Accountability
- Geographic Accountability Generalist Responsibilities
- Enhancers – Info Tech

### Tactical Elements

- Enforcement of Laws
- Proactive, Crime Prevention Problem-solving

### External Elements

- Public Involvement & Media
- Government and Other Agency Partnerships

### Anti-Corruption Tools

- Access to information
- Public awareness raising and empowerment
- Media training and investigative journalism
- Joint government and civil society bodies
- Public complaints mechanisms
- Citizens' charters



## Community Interest

- Transit states will develop consumer markets
- Little attention paid to African consumption
- Based on latest (1998/99) available consumption rates...
  - Ghana has 155,000 cocaine users
  - Nigeria has 415,000 cocaine users
  - Nigeria has 495,000 heroin users
- Increase in HIV rates in some countries do to intravenous drug use
- All politics are local – narcotics must be a local political interest



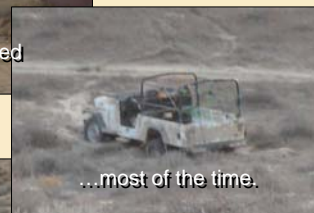
## Summary

- CN requires a multinational interagency effort
- Resources , capability and capacities will remain limited
  - Corruption will continue to be a reality
- Information key to effectively utilizing limited interdiction and LE assets
- Best actionable information comes from citizens
- Civil policing contributes significantly to reducing perception of law enforcement corruption and abuse thus improving interaction and cooperation



23

## Border Reality



24