Climate Security after Paris



Nick Mabey, E3G

May 2016

Summary



- Paris made us safer but not safe: the Paris Agreement was stronger than
 expected but only limits climate risk to around 3.5C which is unmanageable. Strong
 increases in country mitigation commitments will be needed in 2020.
- Climate change is currently impacting security: predictions of climate change impacts on geo-politics and security have come true but faster than expected. Middle East refugee crisis is the most critical example and impacts critical interests.
- **Security responses are lagging**: despite recognition of climate security risks since 2007 little has changed in policy, operations or investments. Responses are unilateral, reactive and control-based; they often worsen political tensions and state fragilities.
- A new wave of "reforms" is beginning: during 2015 commitments were made to better tackle climate and resource risks through the Sendai Framework, SDGs, the G7, G20 FSB, and the Paris Agreement implementation.
- To succeed these reforms need strong political and diplomatic support: efforts to respond to climate risk are mainly bottom-up and technocratic; they have failed when faced with political and organizational barriers. Political cooperation is needed between major powers to ensure necessary reforms are delivered.

Paris Agreement over-achieved against E3G expectations



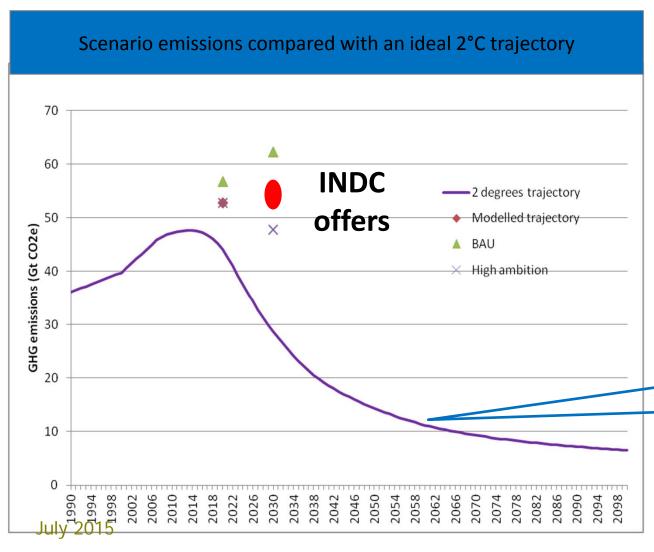
- Agreement has "legal force" (and strong political backing)
- It contains commitments to limit emissions from all countries
- It has a binding system for monitoring and reporting
- Strengthens goal to "well below 2C" and efforts to reach 1.5C
- No backsliding clause and five yearly cycle of assessing progress and countries increasing mitigation ambition
- New goal of GHG neutrality in second half of the century
- Puts adaptation and resilience on equal footing to mitigation

Durable regime for next 20-30 years

E3G 3

INDCs deliver 3-3.5C scenario but countries likely to over-deliver





- High ambition scenario leads to 2030 emissions of around 48Gt towards the high end of a 2.5°C trajectory.
- The low ambition scenario leads to 2030 emissions of 55Gt, only 7Gt below BAU.
- This is consistent with 3 to 3.5C warming trajectory

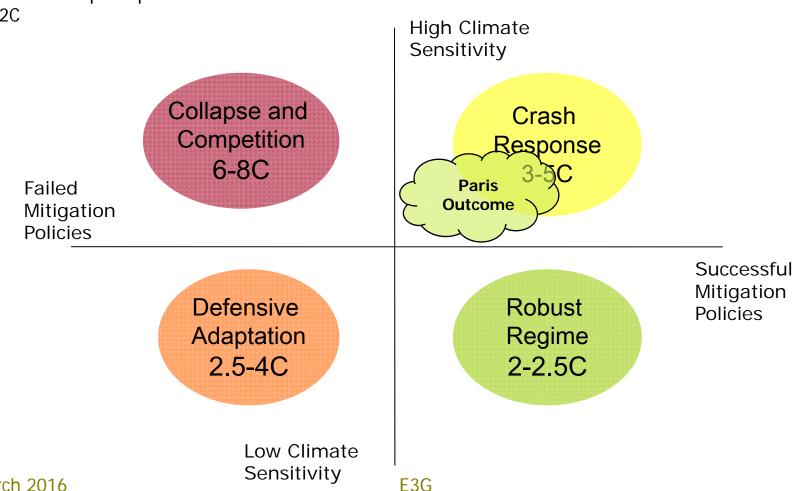
Purple line represents a 2°C trajectory, which passes through 44Gt in 2020 and 29Gt in 2030.

Paris suggests co-operative approach to managing security risks may prevail



5

Scenarios for 2050 based on global agreement to keep temperatures well below 2C



March 2016

MENA Migration Crisis shows complexity of climate impacts



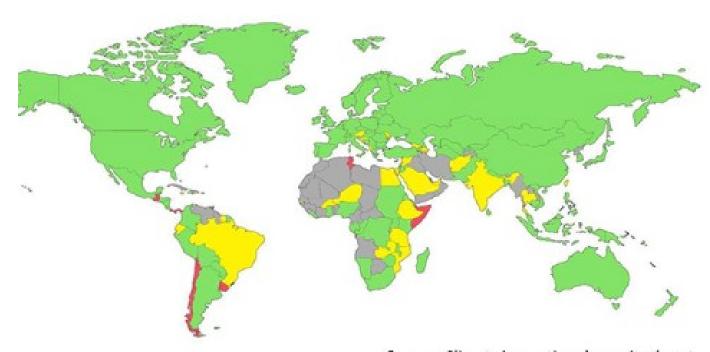
- MENA region has suffered 1 in 900 year drought. Drought and resource prices drivers of tension in Syria, Tunisia, Egypt and Yemen
- Conflicts now have self-sustaining dynamic driven by internal and regional rivalries
- Migration to EU a response to lack of hope that conflicts will be resolved in medium term
- Creating huge political stresses in the EU and a focus on short term reactive and control responses (fences etc)
- Low oil prices now creating fragility in oil exporting countries and their dependents; exacerbated by climate change mitigation policy.

No sustainable security without addressing climate and resource issues but crowded out by crisis

70% of nations view climate as security concern



Level of Concern about how Climate Change Threatens Security



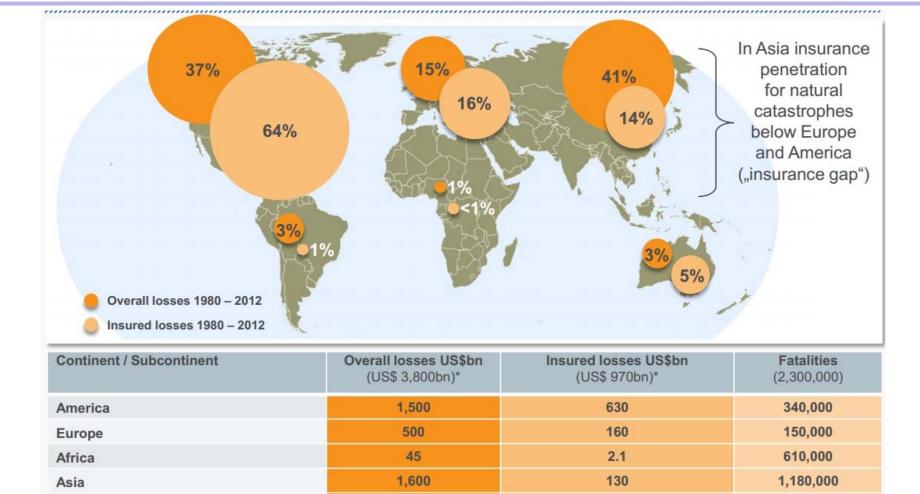
Source: American Security Project

Green – Climate is a national security threat Yellow – Climate is an environmental issue Red – Climate is not a defined concern Grey – No information available

US <u>domestically</u> climate vulnerability is driving some national risk debate



5.900



42

105

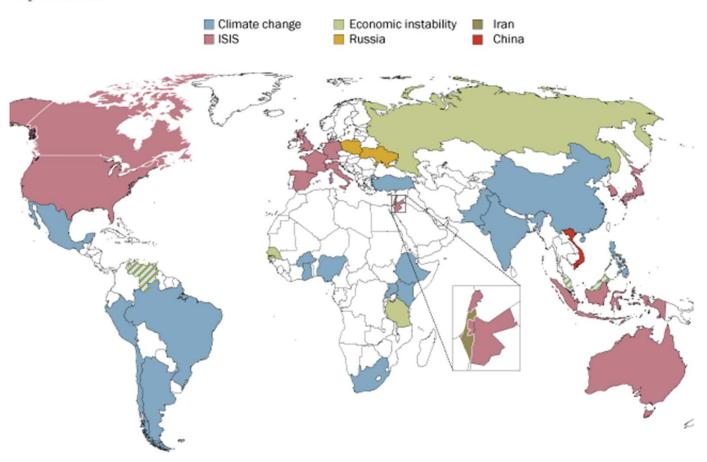
Australia/Oceania

Climate risk concerns highest in Emerging Economies



Greatest Threats around the World

Top concern



Attention has not led to action



- UK sponsored UN Security Council debate in 2007 raised climate change to highest level
- EU integrated climate change into its security strategy in 2007. Country initiatives in UK and Germany.
- Climate integrated into UK, US, NATO and EU strategic risk assessment processes
- US military addressed operational and basing resilience against climate and energy risks.

Low impact on diplomatic, military or development investment in key regions e.g. MENA

2015 Climate Risk Reform Processes



- Sendai => World Humanitarian Summit in 2016
- G7 Extreme Weather Insurance for 400m people
- G20 Financial Stability Board Study => report 2016
- Sustainable Development Goals aligning development spending with climate resilience => IFIs plans at Spring Meetings 2016
- Paris commitments on loss and damage, environmental refugees and adaptation

Focus on resilience lacks security/political analysis

National Climate Security Initiatives



- G7 Climate Security Report => Action Plan April 2016?
- US State Department process on integrating climate change
- EU Global Strategy Review June 2016
- NL Planetary Security Conference process.
 Swedish MFA initiative. Canadian MFA Initiative.

New political interest but capacity lacking

Private Sector is Limiting Exposure



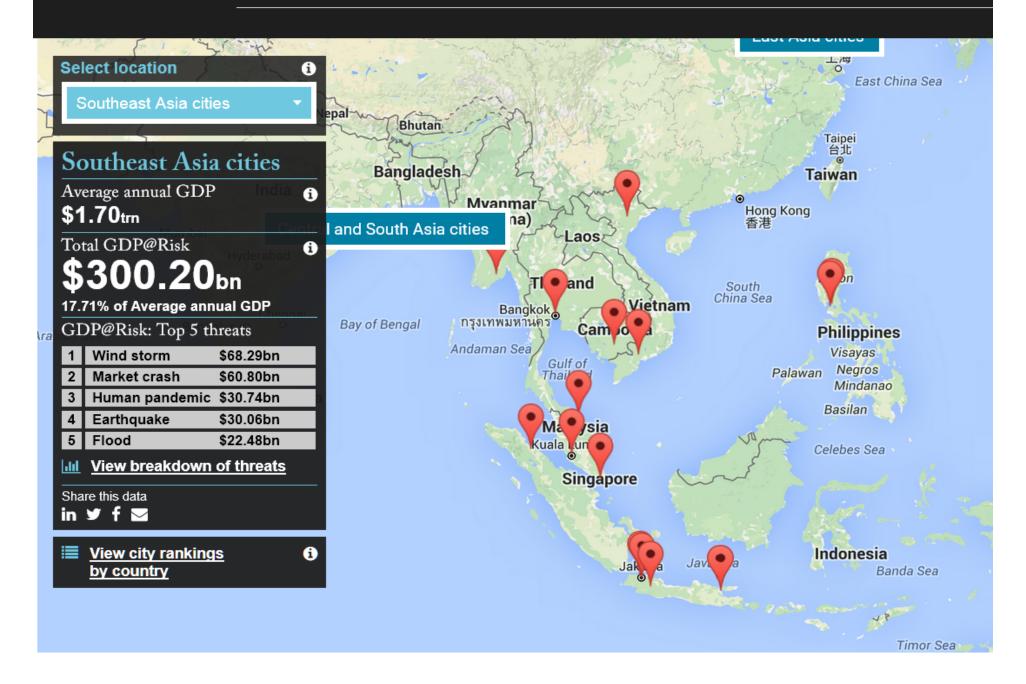
- Investors analysing portfolio exposure of climate and low carbon transition risks
- Insurance industry active in pushing 1 in 200 years extreme weather standards
- Companies actively analysing supply chain risks; WEF risk index sees badly managed climate as top risk
- Emergence of city risk indices reluctance of cites to reveal climate exposure. Focus on exposure of large emerging mega-cities in Asia.

Private sector will limit exposure to risky regions – this raises public sector risks

LLOYD'S

Lloyd's City Risk Index 2015-2025

Home Locations Threats



Priority Security Outcomes in Climate Regime 2016-2020?



- Develop coherent reform process for integrating climate resilience throughout UN and international system
- Progress on institutional reform overseen by UNSG Special Envoy on Climate Security reporting to UNSC and UNGA
- Build capacity for on-going risk assessment in international system, including tipping points, through stronger UNFCCC secretariat
- Agreement to ensure "conflict-sensitivity" analysis of adaptation spending and prioritise building governance resilience
- Deliver pilot co-operative large scale resilience programmes in at risk regions e.g. North Africa, Mekong and East Africa
- Design extreme weather insurance systems that target conflict prevention and risk reduction in fragile regions

Ensuring that urgent does not displace the important

Delivering Climate Security



- Security actors have a strong stake in delivery of Paris Agreement
- Security actors need to support effective climate diplomacy in order to increase mitigation commitments to "well below 2C" path in 2020
- Need clearer understanding of consequences of missing 2C/1.5C goal – building alliances with financial regulators, investors, cities?
- Opportunities to build stronger international cooperation on risk management, resilience and stability which also strengthen key relationships. New UNSG agenda to reform Intl system?
- Need stronger US-EU cooperation to move from assessment to large scale investment in resilience in fragile states. EU needs to show more leadership in MENA.
- Need to engage other major countries on joint agenda for stability

What is the coalition of countries to drive this change?