New Evidence on the 1989 Crisis in Romania

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Recently released Romanian documents translated by the Cold War International History Project (CWIHP) shed new light on how, in December 1989, the dramatic albeit mostly peaceful collapse of Eastern Europe’s communist regimes came to its violent crescendo with the toppling and execution of Romanian dictator Nicolae Ceausescu. Following Solidarity’s electoral victory in Poland, the demise of Communist authority in Hungary, the fall of Erich Honecker, a close friend and ally of Ceausescu, and, finally, the deposing of Bulgaria’s Todor Zhivkov, Romania had remained the last Stalinist bulwark in Eastern Europe. Much to everybody’s surprise, however, an explosion of popular unrest in mid December 1989 over Securitate actions in Timisoara quickly engulfed the Ceausescu regime, leading to the dictator’s ouster and execution.

CWIHP previously documented from Russian sources how, confronted with the violent turmoil in Romania, the US administration sought intervention by the Soviet Union on behalf of the opposition forces. On Christmas Eve, 24 December 1989, with Moscow some eight hours ahead of Washington, US Ambassador Jack Matlock went to the Soviet Foreign Ministry and met with Deputy Foreign Minister I. P. Aboimov. According to the Soviet documents, the message Matlock delivered—while veiled in diplomatic indirection—amounted to an invitation for the Soviets to intervene in Romania. The Russian documents recorded that Matlock, apparently on instructions from Washington, “suggested the following option: what would the Soviet Union do if an appropriate appeal came from the [opposition] Front? He let us know that under the present circumstances the military involvement of the Soviet Union in Romanian affairs might not be regarded in the context of ‘the Brezhnev doctrine.’” Repudiating “any interference in the domestic affairs of other states,” Aboimov—probably referring to the then ongoing US invasion of Panama—proposed instead “that the American side may consider that 'the Brezhnev doctrine' is now theirs as our gift.”

The newly accessible Romanian documents, obtained by Romanian historians Vasile Preda and Mihai Retegan, bring to light the Soviet reaction to the Romanian events in Timisoara and Bucharest through the perspective of the Romanian ambassador in Moscow, Ion Bucur. His cables, now declassified, illustrate the isolated and paranoid stance of the Ceausescu regime at the height of its final crisis.

The events of December 1989 in Romania started, inconspicuously enough, with the attempted relocation of the ethnic Hungarian Calvinist pastor László Tökés from his parish in Timisoara. The failed attempts of the police (Militia) forces, joined by the secret police (Securitate), to remove the pastor from his residence enraged the local population. Dispelling the so-called “historical discord” between Hungarians and Romanians in the border region, the population of Timisoara united together to resist the abuses of the regime.

Ceausescu’s reaction was a violent outburst. Blaming “foreign espionage agencies” for inciting “hooligans” the ordered the Militia, the Securitate, the patriotic guards and the army to use all force necessary to repress the growing challenge to the “socialist order.” The repression caused over 70 deaths in the first few days alone; hundreds suffered injuries. By 20 December however, it became clear that the popular uprising could not be put down without causing massive casualties, an operation which the army did not want to undertake while Ceausescu was...
out of the country. After the army withdrew in the barracks on 20 December, the city was declared “liberated” by the demonstrators.

Ceausescu returned from a trip in Iran on 20 December and immediately convened a session of the Politburo. He demanded that a demonstration be organized in Bucharest showcasing the support of the Bucharest workers for his policies. The demonstration proved to be a gross miscalculation. The popular resentment had, by that time, reached a new peak: The demonstration quickly degenerated into chaos and erupted in an anti-Ceausescu sentiment. The violent suppression of the Bucharest unrest rivaled that of Timisoara. Securitate, police and army forces fired live ammunition into the population in Piata Universitatii (University Plaza) and close to Piata Romana (Roman Square).

The following documents show the attempts of the Romanian regime to maintain secrecy on the events taking place in Romania—even with regard to its increasingly estranged Soviet ally. From restricting the access of Russian tourists in Romania beginning with 18 December (Document No. 1) to the demands made by the Romanian embassy in Moscow to the Soviet leadership to prevent the Soviet media from publishing news reports about “alleged events” taking place in Timisoara, Cluj and, later, Bucharest (Documents Nos. 4 and 5), Bucharest sought to limit the damage to the regime’s image of stability. Afraid that information about the events taking place in Romania would tarnish Ceausescu’s image of “a world leader,” the Foreign Ministry instructed the Romanian embassies not to respond to any questions concerning the “alleged” events and demanded that all actions taken by the Romanian government were legitimate by virtue of its sovereignty. (Document No. 2).

The documents also present a picture of a regime grasping at straws, accusing even former allies of conspiracy, and believing that isolation would insure its survival. Ceausescu’s longstanding hysteria about the machinations of “foreign espionage agencies”—and his growing mistrust towards Soviet leader Mikhail Gorbachev—reached new heights in his accusation that turmoil in Romania was used by the Warsaw Pact to oust him (Ceausescu) from office, a suggestion that struck Aboimov as utter “insanity.” (Documents Nos. 5 and 7). Quite the contrary, the US-Soviet conversations suggest, was actually the case.

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3 Official statistics place the death figure at 162 dead (73 in Timisoara, 48 in Bucharest, and 41 in the rest of the country) and 1107 wounded (of which 604 in Bucharest alone).
4 There were persistent rumors, during and after the 1989 events in Romania that the Soviet KGB sent numerous agents in Romania in December 1989. Some accounts accused the KGB of attempting to destabilize the regime while others accused them of attempting to shore it up. Likely both accounts are somewhat exaggerated. While it is clear that the KGB was interested in obtaining information about the events, it is unlikely that it attempted to interfere, either way in the unfolding of the events. It is more likely that the closing of the borders both with the USSR but also with Hungary and Yugoslavia, is likely that stranded numerous transistors on Romanian territory.
Comrade Ion Stoian, Candidate Member of the Executive Political Committee of the Central Committee of the Romanian Communist Party (CC PCR), Foreign Minister,

1. We took note of your instructions (in your telegram nr. 20/016 750 of 17 December 1989) and we will conform to the orders given.
   We have taken actions to implement your instructions, both at the consular section of the Embassy and at the General Consulate in Kiev.
   [Furthermore] we would [like to] inform that the Director of the TAROM office [in Moscow] received, through his own channels, instructions regarding foreign citizens traveling to our country.

2. Considering the importance of the problem and the nature of the activity of issuing visas to Soviet citizens, we would like to mention the following problems [which have arisen], [problems] to which we would like you to send us your instructions as soon as possible.

   A. Beginning with the morning of 18 December of this year, Soviet citizens have begun to make telephonic inquiries to the Embassy from border crossings into Romania, implying that there are hundreds of vehicles which are not allowed to cross [the border] into our country. [W]e anticipate that the Soviet government will ask for an explanation with regard to this decision taken [by the Romanian government]. We ask that instructions be sent explaining the way we must deal with the situation if it arises.

   B. Continuously, at the Consular Section, we have given transit visas to Soviet Jews who have the approval [of the Soviet government] to emigrate to Israel, as well as to foreign students studying in the Soviet Union. Since the director of the TAROM office has received instructions that he is to continue boarding transit passengers without any changes, we would like to request instructions with regard to the actions we must take in such situations.

   C. Considering the great number of Romanian citizens that are living in the Soviet Union who during the holidays travel to our country, we would like to know if we should issue them visas.

   D. For business travel to Romania, the instructions given to TAROM are that the applicants must show proof [of an invitation] from the ir Romanian partners.
   Please inform whether we must inform the Soviet government of this requirement since the official Soviet delegations use, for their travels to Bucharest, exclusively AEROFLOT and that we have no means of [us] controlling the planning of such travels.

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5 Politburo
6 The 17 December telegram is not available at this time.
7 The state-owned Romanian National Airline—Transportul Aerian Român
8 Soviet Airlines.
We are experiencing similar problems in dealing with the possible situation of Soviet citizens with tourist passports, which have received a visa prior to the [17 December 1989] instructions and who will be using AEROFLOT for their travel to Romania.

E. We request that the Civil Aviation Department send instruction to the TAROM office regarding the concrete actions that should be taken in connection with the 20 December flight [from Moscow to Bucharest] so that they are able to make the final decision, during boarding, regarding the passengers [that are to be allowed on to the plane].

We would [like to] mention that the list of passengers is given to the Director of TAROM, from AEROFLOT or other [travel] companies, without any mention of the purpose of the trip.

(ss) [Ambassador] Ion Bucur


Document 2

Telegram from the Minister of Foreign Affairs (Bucharest) to all Embassies

19 December 1989

Cde. Chief of Mission,

In case you are asked during the exercise of your diplomatic attributes (we repeat: only in case you are asked) about the so-called events taking place in Timisoara, reiterate, with all clarity, that you have no knowledge of such events. After this short answer, and without allowing you to be drawn into a prolonged discussion, resolutely present the following:

We strongly reject any attempts to intervene in the internal affairs of S.R. Romania, a free and independent state. [We reject] any attempt to ignore the fundamental attributes of our national independence and sovereignty, any attempt at [harming] the security interests of our country, of violating its laws. The Romanian [government] will take strong actions against any such attempts, against any actions meant to provoke or cause confusion, [actions] initiated by reactionary circles, anti-Romanian circles, foreign special services and espionage organizations. The [Romanian] socialist state, our society, will not tolerate under any circumstances a violation of its vital interests, of the Constitution, and will take [any] necessary action to maintain the strict following of the letter of the law, the rule of law, without which the normal operation of all spheres of society would be impossible. No one, no matter who he is, is allowed to break the laws of the country without suffering the consequences of his actions.

Instruct all members of the mission to act in conformity with the above instructions. Inform [the Minister of Foreign Affairs] immediately of any discussions on this topic.

Aurel Duma [Secretary of State\(^9\), MFA]


\(^9\) Assistant Deputy Minister—Secretar de State.
Document 3

Telegram from the Romanian Embassy in Moscow
to the Ministry of Foreign Affairs

21 December 1989, 7:35 am

Cde. Ion Stoica, Minister [of Foreign Affairs],
Cde. Constantin Oancea, Deputy Minister [of Foreign Affairs],
DRI

On 20 December 1989, during a discussion with G. N. Gorinovici, Director of the General Section for Socialist Countries in Europe, I expressed [the Romanian government’s] deep indignation in regards with the inaccurate and tendentious way in which the Soviet mass media is presenting the alleged events taking place in Timisoara. I stressed that the stories made public by radio and television are based on private, unofficial sources, and not on truthful information. Many stories refer to the Hungarian press agency MTI, which is known for its antagonistic attitude towards our country. I mentioned that V. M. Kulistikov, Deputy Chief Editor of the publication Novoe Vremia, during an interview given to Radio Svoboda, expressed some opinions vis-à-vis Romania with are unacceptable. I brought to his [Gorinovici’s] attention the fact that on 19 December, Soviet television found it necessary to air news regarding the events in Timisoara in particular, and in Romania in general, four separate occasions.

I argued that such stories do not contribute to the development of friendly relations between our two countries and that they cannot be interpreted in any other way but as an intervention in the internal affairs concerning [only] the Romanian government. I asked that the Soviet government take action to insure the cessation of this denigration campaign against our country and also to prevent possible public protests in front of our embassy. Gorinovici said that he will inform the leadership of the Soviet MFA. In regards with the problems raised during our discussion, he said that, in his opinion, no campaign of denigrating Romania is taking place in the Soviet Union. “The mass media had to inform the public of the situation,” Gorinovici indicated, in order to “counter-balance the wealth of information reaching the Soviet Union through Western airwaves. Keeping silent on the subject would have only [served to] irritate the Soviet public.” Following this statement, he recapitulated the well-known Soviet position with regards to the necessity of allowing a diversity of opinions and ideas be expressed in the context of informing the Soviet public about world events.

(ss) [Ambassador] Ion Bucur


10 Directia Relatii I—Directorate 1, Socialist Countries, Europe
Document 4

Informational Note from the Romanian Embassy in Moscow
to the Ministry of Foreign Affairs (Bucharest)

21 December 1989, 8:00 am

Cde. Ion Stoian, Minister of Foreign Affairs,
Cde. Costantin Oancea, Deputy Foreign Minister,
DR1

During the evening of 20 December 1989, I was invited in audience at I. P. Aboimov,
Deputy Foreign Minister of USSR. He related to me the following:

1. Lately, the Soviet press published news in connection to events unfolding in Romania,
specifically with the events in Timisoara. It is true that some of the published materials are based,
generally, on foreign [i.e. not Romanian] sources. It is evident that the [Soviet] mass media need
information on the basis of which to inform the public. Aside from this, during meetings with
foreign journalists, there were many requests addressed to the Soviet [government] to state its
position in regards with the events taking place in Romania as they were presented by various
press agencies. Furthermore, during his recent visits in Brussels and London, [Foreign Minister
Edward] Shevardnadze11 was asked to state his opinion vis-à-vis those events. In London, after
the official talks ended,12 the Soviet Foreign Minister had a difficult time convincing [Prime
Minister Margaret] Thatcher that there should be no comments to the press on the events
allegedly taking place in Romania. The [Romanian] Foreign Ministry is also informed that
interest in this matter was expressed during working meetings of the Second Congress of the
People’s Deputies taking place in Moscow at this time.13 The [Soviet] ambassador in Bucharest
was instructed to contact the Romanian government and obtain, from authorized officials,
information to confirm or refute the version of the events distributed by foreign press agencies.
To this date, the Soviet Embassy was unable to obtain and transmit any such information.

Due to such problems, the Soviet government asks that the Romanian government send
an informational note, even one that is restricted [cu caracter închis] regarding the events that are
really taking place in Romania. [The Soviet government] is interested in receiving information
that is as comprehensive as possible. If information is not received, it would be extremely
difficult to create an effective set of directions for the Soviet mass media, with which there are,
even so, many difficulties. [The Soviet government] is worried that, based on the news reported
in the press, some of the deputies participating at the sessions, would ask that the 2nd Congress of
the People’s Deputies take a position vis-à-vis the alleged events taking place in Romania. The
MFA prepared for the deputies an information note in which it stresses that it does not have any
official information, but it is possible that this argument will not accepted long. Based on the
information available to the MFA, the Congress will adopt a resolution with regards to the US
military actions in Panama.

Of course, there is no connection between the two events. In Panama, a foreign military
intervention is taking place, while in Romania the events are domestic in nature. I. P. Aboimov
stressed his previous request that the Romanian government send, in the spirit of cooperation

11 Edward Sevardnadze traveled to Brussels and London at the end of 1989. On 19 December he met at
NATO HQ with NATO Secretary General Manfred Woerner and Permanent Representatives of NATO
countries.
12 Prime Minister Thatcher met Shevardnadze in London on 19 December 1989.
13 The Second Congress of the People’s Deputies began its session on 12 December 1989.
between the two countries, an informational note truthfully describing the current situation in the country.

2. The Soviet MFA received a series of complaints that the border between the Soviet Union and Romania has been closed for Soviet citizens, especially tourists. The Soviet government was not previously informed with regards to this development. [T]his omission causes consternation. The Soviet government is not overly concerned with the situation, but [notes that] it creates difficulties with tourists that have already paid for and planned their vacations accordingly.

3. With regards to the above statements, I said that I would, of course, inform Bucharest of this. At the same time, I expressed the displeasure [of the Romanian government] with the fact that the Soviet radio, television and newspapers have distributed news regarding events in Romania taken from foreign news agencies, agencies that are distributing distorted and overtly antagonistic stories regarding the situation in Romania. I gave concrete examples of such stories published in newspapers such as Izvestia, Pravda, Komsomolskaia Pravda, Krasnaia Zvezda, stories distributed by western press agencies as well as the Hungarian Press Agency MTI, which is known for its antagonistic attitude towards our country. In that context, I mentioned that the Romanian government has not requested that the Soviet Union inform it concerning events unfolding in Grozny or Nagornîi-Karabah, nor has it published any news stories obtained from Western press agencies, believing that those [events] are strictly an internal matter concerning [only] the Soviet government.

I expressed my displeasure with the fact that some Soviet correspondents in Bucharest—including the TASS correspondent—have transmitted materials from unofficial sources, which contain untruthful descriptions of the events and which create in [the mind of] the Soviet public an erroneous impression of the situation existing in our country. I stressed the point that such behavior is not conducive to strengthening the relationship between our peoples and governments, on the contrary, causing [only] serious damage [to said relationship]. I brought to the attention of the Deputy Foreign Minister in no uncertain terms that a resolution of the Congress of the People’s Deputies [concerning] the alleged events taking place in Romania would be an action without precedent in the history of relations between the two countries and would cause serious damage to the relationship.

At I. P. Aboimov’s question, I described the events regarding the situation of pastor László Tökes, as described in your memorandum, stressing that this information does not have an official character. I presented, in no uncertain terms, the decision of [the government of] Romania to reject any attempts at interference in the internal matters of Romania. I expressed the decision [of the Romanian leadership] to take any necessary measures against disruptive and diversionary actions perpetrated by reactionary, anti-Romanian circles, by foreign special services and espionage agencies (servicii speciale si oficinele de spionaj staine). With regard to the issue of tourists crossing the border in Romania, I said that I did not posses an official communication in this regard. I suggested that some temporary measures were adopted due to the need to limit access of certain groups of tourists [in the country]. [Those limitations were imposed] due to difficulties in assuring their access to hotel rooms and other related essential conditions. Those limitations do not apply to business travel or tourists transiting Romania. I reminded [I. P. Aboimov] that the Soviet government had introduced at different times such limitations on travel for Romanian tourists to certain regions [of the Soviet Union] (Grozny and Armenia), which [had] provoked dissatisfaction.

4. The conversation took place in a calm, constructive atmosphere.

(ss) [Ambassador] Ion Bucur
Document 5

Information Note from the Romanian Embassy in Moscow
to the Ministry of Foreign Affairs

21 December 1989, 2:00 pm

Comrade Ion Stoica, Minister of Foreign Affairs,

1. On 21 December 1989, at 12:00 pm, I paid a visit to Deputy Foreign Minister I. P. Aboimov to whom I presented a copy of the speech given by Comrade Nicolae Ceausescu, General Secretary of the Romanian Communist Party [PCR] and President of the Socialist Republic of Romania [SRR], on the 20 December 1989 over radio and television. I. P. Aboimov made no comments with regard to the speech. He requested that the Soviet side receive information as to whether, during the events taking place in Timisoara, any deaths had occurred and what the current situation in the city was.

2. Aboimov said that during the 19 December discussions between the Soviet ambassador in Bucharest and Cde. Nicolae Ceausescu, the latter expressed his disapproval with the official declarations made by Soviet officials concerning the events in Timisoara. He [Ceausescu] said that those [actions taking place in Timisoara] are the result of strategies developed beforehand by [member nations of] the Warsaw Treaty Organization (WTO). [Ceausescu] suggested that certain officials in Bucharest told ambassadors from socialist countries that they have information with respect to the intention of the Soviet Union to intervene militarily in Romania.

As for the so-called official declarations [Aboimov added], they probably refer to a reply made by Cde. E[dward] Shevardnadze, [Soviet] Minister of Foreign Affairs to a question from a Western journalist during his trip to Brussels. [The question] referred to the events in Timisoara and [the question of] whether force was used there. Cde. Shevardnadze answered that “I do not have any knowledge [of this], but if there are casualties, I am distressed.” Aboimov said that, if indeed there are casualties, he considered [Shevardnadze’s] answer justified. He stressed that E. Shevardnadze made no other specific announcement in Brussels [with regards to the events in Timisoara]. Concerning the accusations that the actions [in Timisoara] were planned by the Warsaw Pact, and specifically the declarations with regard to the intentions of the USSR,14 Aboimov said that, personally, and in a preliminary fashion, he qualifies the declarations as “without any base, not resembling reality and apt to give rise to suspicion. It is impossible that anybody will believe such accusations. Such accusations”— Aboimov went on to say—“have such grave repercussions that they necessitate close investigation.”

He stressed that the basis of interaction between the USSR and other governments rested on the principles of complete equality among states, mutual respect, and non-intervention in internal affairs.

(ss) [Ambassador] Ion Bucur

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14 Ceausescu repeatedly accused the Soviet Union in December 1989 of planning an invasion of Romania.
Cde. Constantin Oancea, Deputy [Foreign Affairs] Minister
Directorate 1—Socialist Countries, Europe

During a conversation between N. Stânea and V. L. Musatov, Deputy Director of the International Department of the Central Committee (CC) of Communist Party of the Soviet Union (CPSU) [Musatov], referring to the situation in Eastern European countries, declared:

The processes taking place [in Eastern Europe] are the result of objective needs. Unfortunately, these processes taking place are [sometimes] incongruous. In some countries, such as Hungary and Poland, the changes that took place went outside the initial limits planned by the [local] communists, who have [now] lost control. The situation is also becoming dangerous in Czechoslovakia and the German Democratic Republic [GDR]. At this time, in Bulgaria the [Communist] Party is trying to maintain control, however, it is unknown which way the situation will evolve. As far as it is concerned, the CPSU is trying to give aid to the communists.

Representatives of the CC of the CPSU have been or are at this time in the GDR [and] Czechoslovakia to observe the situation personally. The attitude towards the old leadership is regrettable. For example, [East German Communist Party leader] E[rich] Honecker will be arrested. In the majority of these countries there are excesses against the communists. The Soviet government is preoccupied with the future of “Our Alliance.” [The Soviet government] is especially interested in the evolution of events in the GDR, in the background of the discussions taking place regarding reunification. The Soviet Union is following all these events, but is not getting involved in the internal affairs of the respective countries.

(ss) [Ambassador] Ion Bucur


Cde. Ion Stoian, Minister of Foreign Affairs,
On 22 December 1989, at 02:00 pm I. P. Aboimov, Deputy Foreign Affairs Minister, called me at the Soviet Ministry of Foreign Affairs. Accompanying me was I. Rîpan, [Embassy] secretary. V. A. Lapsin, [Soviet MFA] secretary was also present.

Aboimov said that he was instructed to present, on behalf of the Soviet leadership, the following reply to the message sent [by the Romanian government] through the Soviet ambassador in Bucharest [during his discussion with Nicolae Ceausescu on 19 December].

“The message sent [by] the Romanian nation on 20 December of this year, has been carefully examined in Moscow. We consider the problems raised in the message as very serious, since they are dealing with the basic issues of our collaboration.

In the spirit of sincerity, characteristic for our bilateral relations, we would like to mention that we are surprised by its tone and the accusations regarding the position and role of the Soviet Union with respect to the events taking place in Timisoara. We reject wholeheartedly the statements with regard to the anti-Romanian campaign supposedly taking place in the Soviet Union, not to mention the accusation that the actions against Romania have allegedly planned by the Warsaw Treaty Organization [WTO]. Such accusations are unfounded and absolutely unacceptable. Just as absurd are the declarations of certain Romanian officials who are suggesting that the Soviet Union is preparing to intervene in Romania. We are starting, invariably, from the idea that, in our relations with allied nations, as well as with all other nations, the principles of sovereignty, independence, equality of rights, non-intervention in the internal affairs. These principles have been once again confirmed during the [WTO] Political Consultative Committee summit in Bucharest.

It is clear that the dramatic events taking place in Romania are your own internal problem. The fact that during these events deaths have occurred has aroused deep grief among the Soviet public. The declaration adopted by the Congress of the People’s Deputies is also a reflection of these sentiments.

Furthermore, I would like to inform you that our representative at the UN Security Council has received instructions to vote against convening the Security Council for [the purpose of] discussing the situation in Romania, as some countries have proposed. We consider that this would be an infringement of the sovereignty of an independent state by an international organization.

We want to hope that, in the resolution of the events in Romania, wisdom and realism will prevail and that political avenues to solve the problems to the benefit of [our] friend, the Romanian nation, will be found.

Our position comes out of our sincere desire not to introduce into our relationship elements of suspicion or mistrust, out of our desire to continue our relations normally, in the interest of both our nations, [and in the interest of] the cause of peace and socialism.

I. P. Aboimov asked that this message be sent immediately to Bucharest.

(ss) [Ambassador] Ion Bucur